



# The City of **South Salt Lake** State of Utah

## Annual Comprehensive Financial Report

For Fiscal Year Ended  
June 30, 2021



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CITY OF  
**South Salt Lake**  
STATE OF UTAH

**ANNUAL COMPREHENSIVE  
FINANCIAL REPORT**

**FISCAL YEAR ENDED JUNE 30, 2021**

**Prepared By:**  
**South Salt Lake Finance Department**

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# Introductory Section

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December 7, 2021

To the Honorable Mayor, Members of the City Council, and Citizens of the City of South Salt Lake, Utah:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with United States Generally Accepted Accounting Principles (GAAP) and audited in accordance with generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of South Salt Lake (the City) for the fiscal year ended June 30, 2021.

This report consists of management's representations concerning the finances of the City of South Salt Lake. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of the City of South Salt Lake has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of the City of South Salt Lake's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of South Salt Lake's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City of South Salt Lake's financial statements have been audited by Squire & Company, a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of South Salt Lake for the fiscal year ended June 30, 2021, are free of material misstatement. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified "clean" opinion that the City of South Salt Lake's financial statements for the fiscal year ended June 30, 2021, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of South Salt Lake was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls

and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of South Salt Lake's Single Audit Report. GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of South Salt Lake's MD&A can be found immediately following the report of the independent auditors.

### **Profile of the City of South Salt Lake**

The City of South Salt Lake is a fourth-class city incorporated in 1938 under provisions of the State of Utah. South Salt Lake City is located in Salt Lake County in the heart of the greater Wasatch Front area. The City of South Salt Lake currently occupies a land area of 7.03 square miles and serves a population of approximately 26,445. South Salt Lake is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing council and allowable by state law.

The City of South Salt Lake has operated under the council-mayor alternative form of government in conformity with Utah Law (Section 10-3-12) since 1990. The seven-member city council performs all legislative functions and is responsible for, among other things, passing ordinances and adopting the budget. The mayor performs all administrative functions, oversees day-to-day operations, and appoints department heads and boards with the consent of the city council. The mayor is elected to serve a four-year term. City council members serve four-year staggered terms. Five of the city council members are elected by district and two are elected at large.

The City of South Salt Lake provides a full range of services including: police and fire protection, municipal court, the construction and maintenance of streets, roads, and other infrastructure, planning and zoning services, recreational activities and cultural events, solid waste collection and disposal, water and sewer utility services. The City of South Salt Lake has two component units, the Redevelopment Agency of South Salt Lake, established in 1982, and the South Salt Lake Municipal Building Authority, established in 1996. The Municipal Building Authority currently has no assets, transactions, or budget. The Redevelopment Agency is governed by a board that is comprised of the city council, with the mayor serving as chief administrative officer. The Municipal Building Authority is governed by a board consisting of the city council. Additional information on the Redevelopment Agency can be found in Note 11 in the notes to the financial statements.

The annual budget serves as the foundation for the City of South Salt Lake's financial planning and control. The Uniform Fiscal Procedures Act adopted by the State of Utah governs budgetary procedures for the City of South Salt Lake. In compliance with this Act, the mayor presents a tentative budget to the city council for adoption no later than the first regularly scheduled city council meeting in May. The Redevelopment Agency budget is presented to the board as required by state law. The city council is required to hold public hearings on the proposed budget and to adopt a budget by June 30th. The council is required to adopt a final budget by no later than June 30th, the close of the City of South Salt Lake's fiscal year. The appropriated budget is prepared by fund (e.g. general), function (e.g. public safety), and department (e.g. police). The mayor may make transfers of appropriations within a department. However, transfers of appropriations between departments require the approval of the city council. Budget-to-actual comparisons are provided in this report for the General Fund, Capital Projects Fund, and the Redevelopment Agency. The budget-to-actual comparisons for these funds, with appropriated annual budgets, are presented in the governmental fund subsection of this report.

## Factors Affecting Financial Condition

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the environment within which the City of South Salt Lake exists.

**Local Economy** In July 2020, at the beginning of the fiscal year, South Salt Lake, as well as the state and nation was still experiencing the economic fallout of the global COVID-19 pandemic. In particular, the health restrictions and lockdowns were major factors influencing the local economy. The unemployment rate in Utah was 4.5% while the national unemployment rate was 10.2%. These statistics were provided by the Utah Department of Workforce Services. Many businesses over several industries were still experiencing restrictions which resulted in an elevated level of unemployment.

During FY 2021, as COVID-19 vaccines and treatments became more accessible, the unemployment situation improved significantly. In June 2021 Utah's unemployment rate was 2.7% and the national unemployment rate was 5.9%. During the fiscal year Utah's job growth rate improved from -1.8% in July 2020 to 3.3% in June 2021. Economic activity within South Salt Lake was enhanced by the improvement in the unemployment rate.

When the FY 2021 budget was adopted in June 2020 it was anticipated that sales tax revenue, the major revenue source of the city's, would decrease due to the economic conditions resulting from the pandemic. A decrease approaching 25%, when compared to FY 2019, was expected on a state and city level. Other revenue sources such as energy taxes, building permits, and business licenses were also expected to decrease. The FY 2021 budget reflected the anticipated revenue decreases.

Early in FY 2021 it was apparent that the revenue situation was not going to be as bad as anticipated. Sales tax revenue recognized in FY 2021 had increased approximately 14% more when compared to the prior fiscal year. There was an increase of approximately 24% when compared to sales taxes received in FY 2019. Part of the reason for revenue being larger than estimated was due to the federal stimulus program that taxpayers received. Many people had additional disposable income to expend on taxable goods. Also, construction projects continued to progress thus creating a demand for construction supplies. In particular, housing construction activity is at record levels. South Salt Lake derives sales taxes from the sales of construction supplies. Also, vehicle sales remained strong. South Salt Lake does not derive much revenue from the travel, restaurant, and hospitality sectors which were severely impacted by the pandemic.

Local governments, including South Salt Lake, rely on the sales tax to finance essential public services. There is no way to determine with any certainty what to expect economically while still experiencing the impacts of the pandemic. Lingering items such as; employee shortages, supply chain interruptions, etc. will have an economic impact. However, the continuation of positive economic conditions and unemployment improvement will enable the city to experience continued increases in sales tax revenue in FY 2022.

Property tax revenue is expected to increase modestly in the coming year. With construction activity remaining robust an increase in assessed valuation due to new growth is expected. Also, new developments have been proposed, and when completed, will contribute to an increase in property tax revenue. There have been several large multi-family housing developments constructed along transit corridors within the city. This results in an increase in property valuations as well as an increase in population. Certain revenues which are distributed to the city by the State of Utah contains a population component in the calculations. The city should begin to receive a modest increase in sales taxes, Class C road funds, and some others due to a population increase as certified by the 2020 Census.

**Long-Term Financial Planning** Approximately 35% of property within the city is exempt from property taxes. This condition is due to the fact that many county and regional public facilities are located within city boundaries. The Salt Lake County Adult Detention Center (jail), Utah Transit Authority facilities, Central Valley Water Reclamation Facility, Salt Lake County Solid Waste Transfer Station, Granite School District office/facilities and other public infrastructure are located in the city and occupy many acres of property.

In November 2019 a new 300 bed homeless resource facility began operations in South Salt Lake. The users of that facility will require services from the city, particularly police and emergency medical services. Though the city receives financial assistance from the state there are still unfunded costs associated with providing services to, and around, the facility. The city must be able to provide services for the facilities mentioned above as well as its residents and businesses. Due to the fact that the above public entities do not pay property taxes, the sales tax is used to finance adequate police, public works, and fire services.

As a result of the factors above, the city relies heavily on sales tax revenue to provide city services. Sales taxes allow the residents of South Salt Lake to receive the same level of services that residents of other Utah cities enjoy. City officials work diligently to maintain an environment that is conducive to business.

The city has adequate cash reserves to fund cash flow requirements during the year. In the first few months of the fiscal year the city uses these cash reserves to cover cash requirements eliminating the need to issue tax & revenue anticipation notes. The city begins to receive sales tax revenue in September and property tax revenue in November.

Annually the city allocates as much sales tax revenue as possible into the capital improvements fund. The city utilizes a conservative approach to issuing debt and almost always uses a “pay as you go” approach to acquiring capital assets. Class C road funds, derived from gasoline taxes are reserved and used to fund large road construction and maintenance projects. Class C funds are received six times per year and can be carried forward from year to year until projects are undertaken. In addition, the city receives revenue from a county option transportation sales tax. South Salt Lake receives a portion of that levy to use towards road and transportation projects.

Legislation was approved at the state level in 2018 to make funding available to jurisdictions who provide public safety services to homeless resource centers. The city received approximately \$2,112,000 in FY 2021 to partially offset costs incurred to provide public safety services to the homeless center. The city has been authorized to receive approximately \$2,073,000 in FY 2022.

## **Current Period Financial Events**

As required by the Governmental Accounting Standards Board, GASB Statement 68 reports the city’s net pension assets and liabilities in FY 2021. Although the city is a member of the Utah Retirement Systems, and relies on URS for all retirement activities on behalf of its employees, the city must still report its pro-rata share of pension assets and liabilities. The city had a net pension asset of \$2,284,356 and a net pension liability of \$2,017,183 in FY 2021. These results are based on information provided by Utah Retirement Systems. These results indicate that Utah Retirement Systems is currently funded adequately in order to satisfy future obligations.

The city received over \$8,500,000 in grants and assistance from federal, state, county, and private sources. Much of this funding is used to provide afterschool services to South Salt Lake, and neighboring, youth and adults. Programs which provide academic and prevention services are administered from 13 school based and community locations. Approximately 2,700 youth and adults are served through these programs. Other uses of the grant funding include; COVID-19 assistance (\$1,265,000), public safety (\$2,136,000) and public improvements (\$2,872,000).

Sales tax revenue, including the City Option Sales Tax, increased by approximately \$2,360,000 when compared to FY 2020. This amount represents an approximate increase of 14%. The city anticipates that sales tax revenue will increase in the ensuing year due to the factors stated earlier.

Approximately 50% of the residents and businesses in South Salt Lake are connected to the city's waste water collection system. The South Salt Lake system is part of the Central Valley Water Reclamation Facility (CVWRF). In FY 2018 the CVWRF began a significant project to update the plant and add new treatment processes. The city's entire portion of the costs will be approximately \$16,500,000. The city participated in an initial financing arrangement for the first \$3,200,000 of the obligation. In December 2018 the city was awarded, by the Utah State Division of Water Quality, a \$2,000,000 grant and a \$9,248,000 no interest loan to finance construction through 2024. The city will monitor actual costs and determine if subsequent financing is required.

#### **Awards and acknowledgements**

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of South Salt Lake for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2020. This was the eighteenth consecutive year that the city has received this prestigious award. In order to be awarded a Certificate of Achievement, the city must publish an easily readable and efficiently organized ACFR. This report must satisfy both generally accepted account principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the finance and administration departments. I would like to express appreciation to all members of the finance department who assisted in the preparation of this report. I also appreciate the professional service and assistance rendered by the auditing firm of Squire & Company. Credit also must be given to the mayor and city council for their unfailing support for maintaining the highest standards of professionalism and integrity in the management of the finances of the City of South Salt Lake.

Respectfully submitted,



Kyle Kershaw  
Director of Finance



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of South Salt Lake  
Utah**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

June 30, 2020

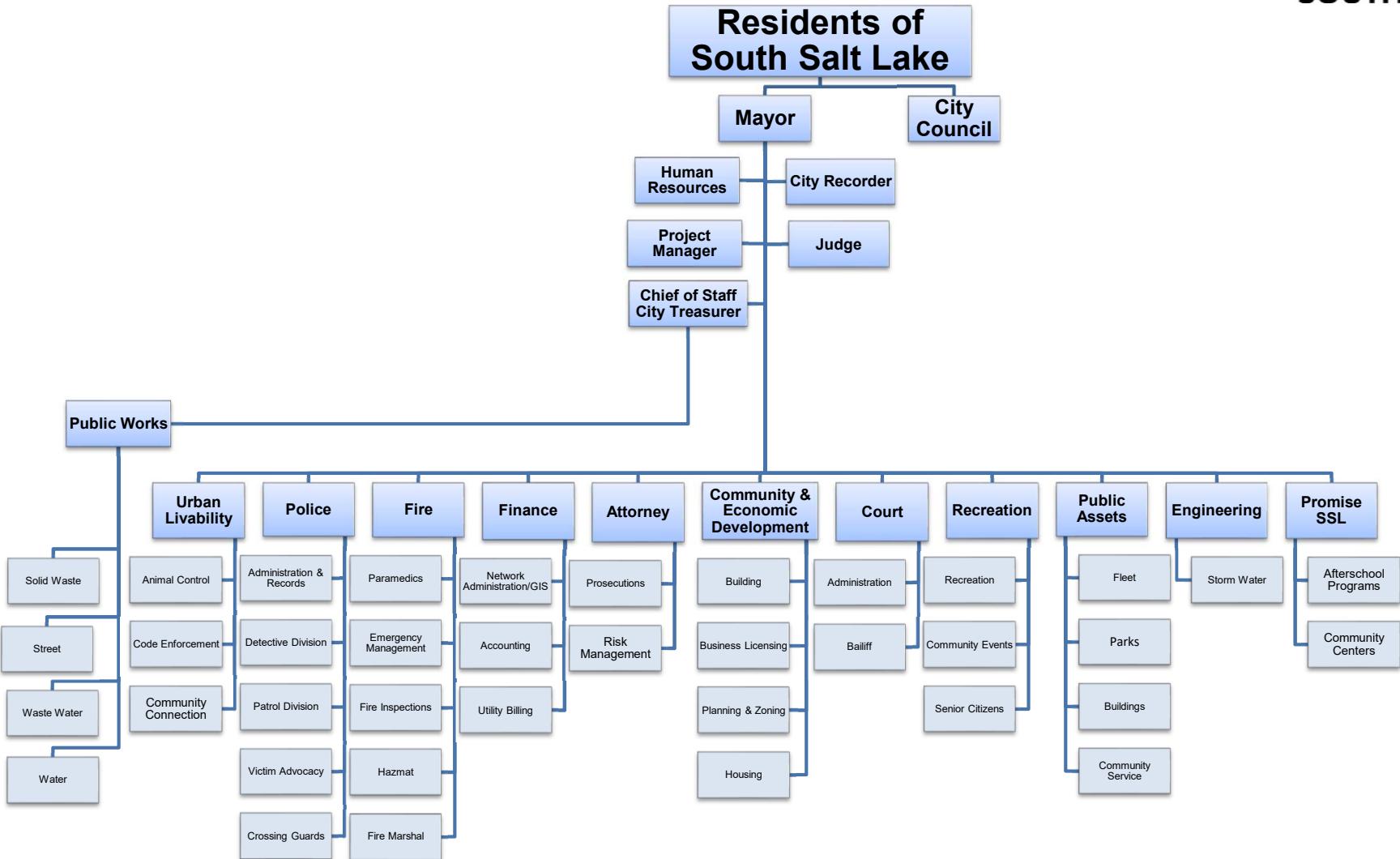
*Christopher P. Monell*

Executive Director/CEO

**City of South Salt Lake  
Principal Officials  
June 30, 2021**

Cherie Wood	Mayor
Ray deWolfe	Council Member at Large
Natalie Pinkney	Council Member at Large
Leanne Huff	Council Member District 1
Corey Thomas	Council Member District 2
Sharla Beverly	Council Member District 3
Portia Mila	Council Member District 4
Shane Siwik	Council Member District 5
Jack Carruth	Police Chief
Terry Addison	Fire Chief
Dennis Pay	City Engineer
Josh Collins	City Attorney
Kyle Kershaw	Finance Director
Craig Burton	City Recorder
Charee Peck	City Treasurer/Chief of Staff
Alexandra White	Community Development Director
Aaron Wiet	Recreation Director

# 2021 City Organization Chart



# Financial Section

**City of South Salt Lake**

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## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and  
Members of the City Council  
City of South Salt Lake, Utah

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of South Salt Lake as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of South Salt Lake as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on page 4 through 14, budgetary comparison information on pages 53 through 54, and pension schedules on pages 55 through 58 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of South Salt Lake's basic financial statements. The introductory section, budgetary comparison information for nonmajor governmental funds, and statistical section, are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements.

The budgetary comparison information for capital projects fund and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison information for capital projects fund and the schedule of expenditures of federal awards are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audits of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated December 7, 2021, on our consideration of the City of South Salt Lake's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of South Salt Lake's internal control over financial reporting and compliance.

*Squire & Company, PC*

Salt Lake City, Utah  
December 7, 2021

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**MANAGEMENT'S DISCUSSION  
AND ANALYSIS**

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## Management's Discussion and Analysis

As management of the City of South Salt Lake, we offer readers of the City of South Salt Lake's financial statements this narrative overview and analysis of the financial activities of the City of South Salt Lake for the fiscal year ended June 30, 2021. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal.

### Financial Highlights

- The assets and deferred outflows of resources of the City of South Salt Lake exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$99,920,941 (*net position*). Of this amount, \$27,177,199 represents unrestricted net position, which may be used to meet the City's ongoing obligations to citizens and creditors.
- The City of South Salt Lake's total net position increased \$9,903,745 mainly due to governmental activities expenses being less than expected. Also, governmental activity revenue increased during the fiscal year which led to the increase in net position.
- As of the close of the current fiscal year, the City of South Salt Lake's governmental funds reported combined fund balances of \$41,508,231, an increase of \$7,499,769 in comparison with the prior year. Approximately 23% of this amount (\$9,709,892) is available for spending at the City's discretion (*unassigned fund balance*).
- At the end of the current fiscal year, unrestricted fund balance (classified as *unassigned fund balance*) for the general fund was \$9,709,892, or approximately 31% of total general fund expenditures.
- In spite of the anticipated decrease in sales tax revenue due to the COVID-19 pandemic, total sales tax revenue increased by approximately \$2,360,000 in fiscal year 2021 when compared to fiscal year 2020, which represents an approximate 14% increase.
- The City expended approximately \$4,379,000 in federal grants and awards during the fiscal year. This represents a decrease of approximately \$2,063,000 (89%) when compared to fiscal year 2020. The increase is mainly due to the fact that COVID relief funding was available through the CARES Act and other federal relief provisions (\$1,257,842) and the receipt of the EPA Capitalization Grant (\$902,345).
- The City received approximately \$300,000 in private assistance. These funds were used primarily to provide youth afterschool programs. In addition, the City recognized approximately \$2,400,000 in state and county revenue sharing for transportation projects.
- Long-term debt (including obligation under CVWRF bonds) increased by approximately \$2,028,256 during the fiscal year. This net increase is mainly due to the issuance of sewer revenue bonds.
- During fiscal year 2021, the City received funds from the Utah State Department of Workforce Services to partially fund public safety costs directly related to the placement of the homeless resource center in the City. Approximately \$2,112,000 was received and used to retain the required police officers and emergency medical personnel.
- The City was awarded approximately \$1,498,000 in Coronavirus Aid, Relief, and Economic Security (CARES) funds. Of this amount, approximately \$1,258,000 was expended in fiscal year 2021.
- Work continued on the upgrade of the Central Valley Water Reclamation Facility. The City is responsible for approximately 5% of the costs associated with the wastewater treatment facility project. During fiscal year 2021, the City expended approximately \$3,865,000 on the project. Of that amount, approximately \$2,500,000 was funded with bond proceeds.
- In November 2020, the redevelopment agency refinanced a 20-year revenue bond originally issued in 2010. Due to more favorable interest rates, the agency will realize a savings of over \$2,100,000 in financial costs over a ten-year period.

## **Overview of the Financial Statements**

This discussion and analysis provided here are intended to serve as an introduction to the City of South Salt Lake's basic financial statements. The City of South Salt Lake's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes supplementary intended to furnish additional detail to support the basic financial statements themselves.

### ***Government-wide Financial Statements***

The *government-wide financial statements* are designed to provide readers with a broad overview of the City of South Salt Lake's finances, in a manner similar to a private-sector business.

The *statement of net position* presents information on all of the City of South Salt Lake's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City of South Salt Lake is improving or deteriorating.

The *statement of activities* presents information showing how the City of South Salt Lake's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the City of South Salt Lake that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City of South Salt Lake include general government, public safety, highways and public improvements, parks, recreation and culture, and redevelopment. The business-type activities of the City of South Salt Lake include water and sewer utilities, solid waste collection, ambulance services, and housing.

The government-wide financial statements include two component units, the Redevelopment Agency of South Salt Lake and the Municipal Building Authority of South Salt Lake. Financial information for the component units is blended with the primary government.

The government-wide financial statements can be found on pages 15-17.

### ***Fund Financial Statements***

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City of South Salt Lake, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City of South Salt Lake can be divided into two categories: governmental funds and proprietary funds.

#### ***Governmental Funds***

*Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable*

resources, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City of South Salt Lake maintains four individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, the capital projects fund, and the redevelopment agency, which are considered to be major funds.

The City of South Salt Lake adopts annual appropriated budgets for its general fund and redevelopment agency. Budgetary comparison schedules have been provided for the general fund and redevelopment agency to demonstrate compliance with these budgets.

The basic governmental fund financial statements can be found on pages 18-21 of this report.

### ***Proprietary Funds***

The City of South Salt Lake maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The City of South Salt Lake uses enterprise funds to account for its Water and Sewer Utilities and Solid Waste Collection. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the City's various functions. The City uses an internal service fund to account for its Insurance Reserve Fund. Because this service predominantly benefits governmental rather than business-type functions, it has been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Utility and Sewer Utility, both of which are considered to be major funds. Data from the other proprietary fund is presented as a nonmajor fund.

The basic proprietary fund financial statements can be found on pages 22-26 of this report.

### ***Notes to the Financial Statements***

The notes provide additional financial information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on page 27 of this report.

### ***Other Information***

In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information* concerning the budgetary comparison schedules for the general fund and the

redevelopment agency, as well as net pension liability schedules. Required supplementary information can be found on pages 53-58 of this report.

The budgetary comparison schedule for the capital projects fund is presented immediately following the required supplementary information. This schedule can be found on page 59 of this report.

### **Government-wide Overall Financial Analysis**

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City of South Salt Lake, assets exceeded liabilities by \$99,920,941 at the close of the most recent fiscal year.

#### **City of South Salt Lake's Net Position**

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 55,941,590	\$ 47,123,873	\$ 12,498,998	\$ 9,651,899	\$ 68,440,588	\$ 56,775,772
Capital assets	50,098,078	50,063,539	10,655,375	11,381,494	60,753,453	61,445,033
Total assets	106,039,668	97,187,412	23,154,373	21,033,393	129,194,041	118,220,805
Total deferred outflows of resources	2,957,443	2,700,887	97,119	106,912	3,054,562	2,807,799
Other liabilities	7,696,442	7,877,577	1,016,315	1,261,839	8,712,757	9,139,416
Long-term liabilities outstanding	11,964,359	15,743,221	5,933,185	3,155,630	17,897,544	18,898,851
Total liabilities	19,660,801	23,620,798	6,949,500	4,417,469	26,610,301	28,038,267
Total deferred inflows of resources	5,508,514	2,863,192	208,847	109,949	5,717,361	2,973,141
Net position:						
Net investment in capital assets	50,098,078	50,063,539	10,407,875	10,890,494	60,505,953	60,954,033
Restricted	9,193,582	6,442,445	3,044,207	2,611,586	12,237,789	9,054,031
Unrestricted	24,536,136	16,898,325	2,641,063	3,110,807	27,177,199	20,009,132
Total net position	\$ 83,827,796	\$ 73,404,309	\$ 16,093,145	\$ 16,612,887	\$ 99,920,941	\$ 90,017,196

By far the largest portion of the City of South Salt Lake's net position (61%) reflects its investment in capital assets (e.g., land, buildings, improvements, machinery and equipment, and infrastructure), less any related outstanding debt that was used to acquire those assets. The City of South Salt Lake uses these capital assets to provide a variety of services to its citizens. Accordingly, these assets are not available for future spending. Although the City of South Salt Lake's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City of South Salt Lake's net position (12%) represents resources that are subject to external restrictions on how they may be used. The remaining 27% (\$27,177,199) is unrestricted and may be used to meet the City's ongoing obligations to its citizens and creditors.

At the end of the current fiscal year, the City of South Salt Lake is able to report positive balances in all reported categories of net position, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

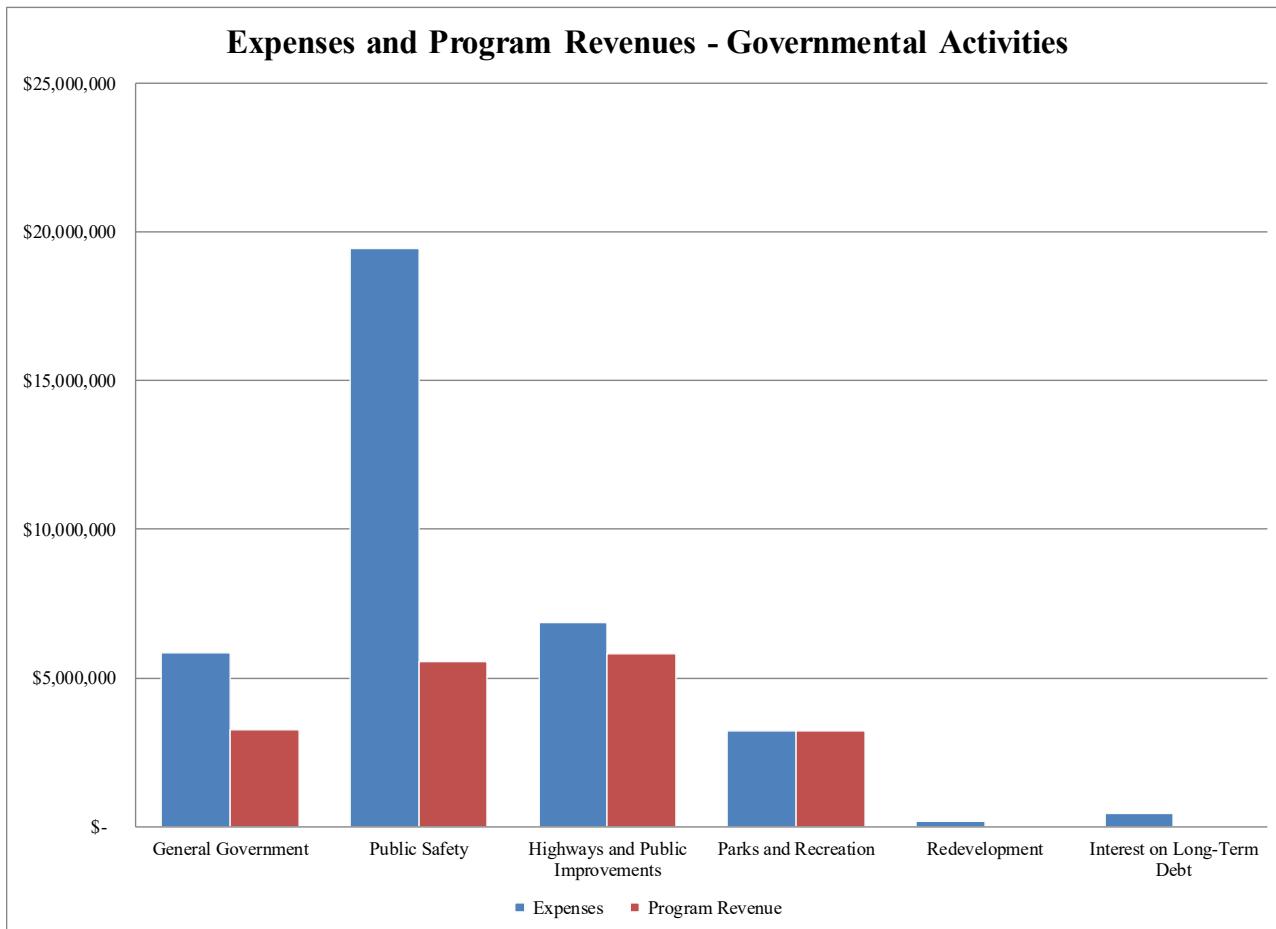
The City of South Salt Lake's overall net position increased \$9,903,745 from the prior fiscal year. The reasons for this overall increase are discussed in the following sections for governmental activities and business-type activities.

## **Governmental Activities**

During the current fiscal year, net position for governmental activities increased \$10,423,487 from the prior fiscal year for an ending balance of \$83,827,796. The increase in the overall net position of governmental activities is primarily due to an unexpected increase in recognized sales tax revenue. In addition, the City received assistance for public safety services. Expenses in the certain activities were less than expected, and several capital fund projects were delayed or carried over until the next fiscal year due to the COVID-19 pandemic.

### **City of South Salt Lake's Changes in Net Position**

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
<b>Revenues:</b>						
Program revenues:						
Charges for services	\$ 5,337,818	\$ 7,221,724	\$ 6,556,737	\$ 5,846,420	\$ 11,894,555	\$ 13,068,144
Operating grants and contributions	7,109,452	7,065,054	-	-	7,109,452	7,065,054
Capital grants and contributions	5,315,742	2,576,925	-	-	5,315,742	2,576,925
General revenues:						
Property taxes	5,934,358	5,805,091	-	-	5,934,358	5,805,091
Sales taxes	19,440,818	17,080,729	-	-	19,440,818	17,080,729
Other taxes	2,970,799	2,968,159	-	-	2,970,799	2,968,159
Other	276,271	701,680	16,572	12,756	292,843	714,436
<b>Total revenues</b>	<b>46,385,258</b>	<b>43,419,362</b>	<b>6,573,309</b>	<b>5,859,176</b>	<b>52,958,567</b>	<b>49,278,538</b>
<b>Expenses:</b>						
General government	5,832,438	6,230,346	-	-	5,832,438	6,230,346
Public safety	19,432,202	19,881,768	-	-	19,432,202	19,881,768
Highways and public improvements	6,854,295	4,461,220	-	-	6,854,295	4,461,220
Parks, recreation and culture	3,230,083	3,530,126	-	-	3,230,083	3,530,126
Redevelopment	158,055	1,073,610	-	-	158,055	1,073,610
Interest on long-term debt	454,698	511,936	-	-	454,698	511,936
Water utility	-	-	2,463,473	2,695,557	2,463,473	2,695,557
Sewer utility	-	-	4,117,546	1,846,913	4,117,546	1,846,913
Solid waste collection	-	-	512,032	520,234	512,032	520,234
<b>Total expenses</b>	<b>35,961,771</b>	<b>35,689,006</b>	<b>7,093,051</b>	<b>5,062,704</b>	<b>43,054,822</b>	<b>40,751,710</b>
<b>Increase (decrease) in net position before transfers</b>						
	10,423,487	7,730,356	(519,742)	796,472	9,903,745	8,526,828
Transfers	-	-	-	-	-	-
<b>Increase (decrease) in net position</b>	<b>10,423,487</b>	<b>7,730,356</b>	<b>(519,742)</b>	<b>796,472</b>	<b>9,903,745</b>	<b>8,526,828</b>
Net position - beginning, as restated	73,404,309	65,673,953	16,612,887	15,816,415	90,017,196	81,490,368
<b>Net position - ending</b>	<b>\$ 83,827,796</b>	<b>\$ 73,404,309</b>	<b>\$ 16,093,145</b>	<b>\$ 16,612,887</b>	<b>\$ 99,920,941</b>	<b>\$ 90,017,196</b>



### ***Business-type Activities***

For the City of South Salt Lake's business-type activities, overall net position decreased to an ending balance of \$16,093,145. The total decrease in net position for business-type activities was \$519,742 from the prior fiscal year. Increases in sewer utility expenses (related to Central Valley) contributed to the decrease in net position.

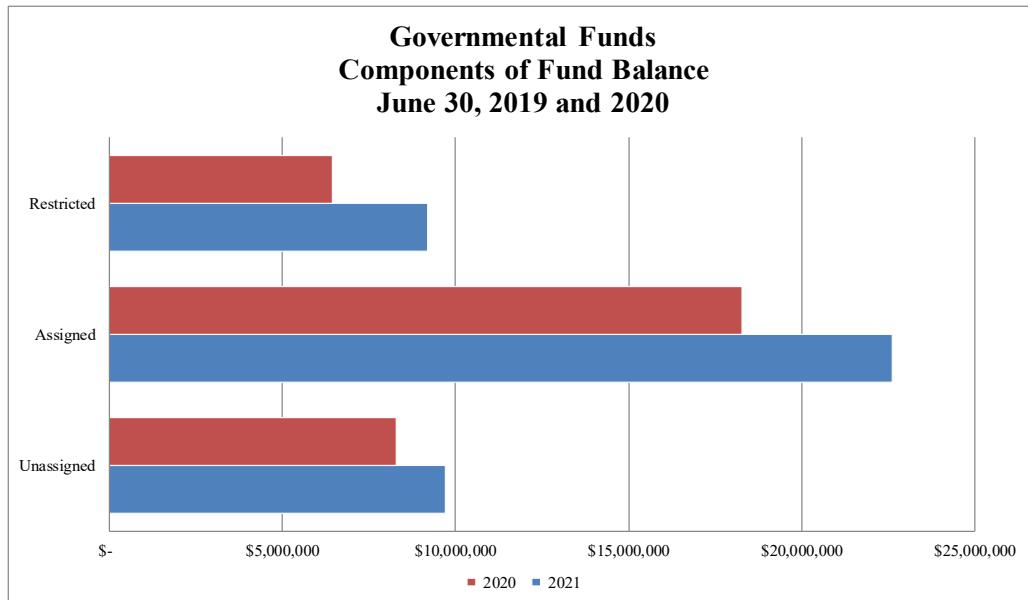
### **Financial Analysis of the Government's Funds**

As noted earlier, the City of South Salt Lake uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

### ***Governmental Funds***

The focus of the City of South Salt Lake's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City of South Salt Lake's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as they represent the portion of fund balance which has not yet been limited to use for a particular purpose by either an external party, the City of South Salt Lake itself, or a group or individual that has been delegated authority to assign resources for use for particular purposes by the City of South Salt Lake's City Council.

At June 30, 2021, the City of South Salt Lake's governmental funds reported combined fund balances of \$41,508,231, an increase of \$7,499,769 in comparison with the prior year. Approximately 23% of this amount (\$9,709,892) constitutes *unassigned fund balance*, which is available for spending at the government's discretion. The remainder of the fund balance is either *restricted* or *assigned* to indicate that it is 1) legally required to be maintained intact (\$9,193,582) or 2) assigned by the city council for particular purposes (\$22,604,757).



The general fund is the chief operating fund of the City of South Salt Lake. At the end of the current fiscal year, unassigned fund balance and total fund balance of the general fund was \$9,709,892 and \$13,414,827, respectively. As a measure of the general fund's liquidity, it may be useful to compare total fund balance to total general fund expenditures. Unassigned fund balance represents approximately 31% of total general fund expenditures.

The fund balance of the City of South Salt Lake's general fund increased by \$2,023,415 during the current fiscal year. This increase is primarily due to sales tax revenue unexpectedly increasing, in spite of the impact of economic shutdowns due to the COVID-19 pandemic, and receipt of CARES Act funding.

The capital projects fund, a major governmental fund, had a \$6,020,758 increase in fund balance during the current fiscal year. Assigned fund balance increased by \$3,886,402 and restricted fund balance increased by \$2,134,356. The increase is largely due to significant highway funds received from the State and County that were not expended during the year, as well as more sales tax revenue recorded in this fund than was budgeted.

The redevelopment agency, the remaining major governmental fund, had a decrease in fund balance during the current year of \$(544,404) to bring the year end fund balance to \$4,057,678. The decrease is mainly due to costs associated with the revenue bond refinance. Also, a scheduled property sale did not close prior to the end of the fiscal year. Proceeds from the sale were to be used to fund various property costs. Fund balance was utilized, resulting in the reported decrease.

## ***Proprietary Funds***

The City of South Salt Lake's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net position of the Water Utility Fund at the end of the year was (\$97,158), an increase of \$376,375, and for the Sewer Utility Fund was \$2,467,837, a decrease of \$863,352. The increase in the Water Utility Fund is mostly due to a slight increase in revenues combined with a decrease in operating expenses. The decrease in the Sewer Utility Fund is a result of additional sewer treatment and other CVWRF costs. There was a slight increase of \$15,225 in unrestricted fund balance in the Solid Waste Collection Fund.

## ***General Fund Budgetary Highlights***

### ***Original budget compared to final budget***

During the fiscal year, there was an increase in original estimated revenues and budgeted appropriations of \$517,000. This increase was mainly due to an expectation that additional sales would be available during the fiscal year. The additional revenue enabled the City to address unforeseen COVID-19 expenditures and add some additional positions which were not funded in the original budget.

### ***Final budget compared to actual results***

Actual recognized revenue was approximately \$3,065,000 more than budgeted. The majority of that overage falls within taxes. Sales tax revenues were \$2,371,926 more than budgeted.

Fines and forfeiture revenue was approximately \$110,000 less than budgeted due to restricted court activity during the COVID-19 pandemic. New COVID-19 compliant court adjudication procedures had to be devised and implemented. This resulted in a decrease in fines and forfeiture revenue.

During the year, the general fund expenditures were approximately \$3,336,000 less than budgeted. Most departmental expenditures were significantly under budget. Departments continued to restrict unnecessary spending during the year, in response to the COVID-19 pandemic. Every department expenditure budget in the general fund ended the fiscal year under budget. Department directors are careful when expending public funds.

## ***Capital Assets and Debt Administration***

### ***Capital Assets***

The City of South Salt Lake's investment in capital assets for its governmental and business-type activities as of June 30, 2021, amounted to \$60,753,453 (net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements, machinery and equipment, infrastructure, and construction in progress. The net decrease in capital assets for the current fiscal year was approximately 1%.

## City of South Salt Lake's Capital Assets (Net of Accumulated Depreciation)

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
Land	\$ 6,581,061	\$ 6,581,061	\$ 304,414	\$ 304,414	\$ 6,885,475	\$ 6,885,475
Buildings	12,062,783	12,710,994	1,132,005	1,221,261	13,194,788	13,932,255
Improvements	5,308,985	4,585,779	7,978,092	8,395,018	13,287,077	12,980,797
Machinery and equipment	8,509,183	8,826,186	1,240,864	1,460,801	9,750,047	10,286,987
Infrastructure	16,383,820	16,739,392	-	-	16,383,820	16,739,392
Construction in progress	1,252,246	620,127	-	-	1,252,246	620,127
Total	<u>\$ 50,098,078</u>	<u>\$ 50,063,539</u>	<u>\$ 10,655,375</u>	<u>\$ 11,381,494</u>	<u>\$ 60,753,453</u>	<u>\$ 61,445,033</u>

Major capital asset events during the current fiscal year included the following:

- On-going replacement of police vehicles and acquisition of new law enforcement equipment in the approximate amount of \$281,000. This amount includes vehicles and computer equipment rotations.
- Acquisition of public works equipment in the amount of \$378,000.
- City facilities improvements and repairs in the amount of \$391,000.
- Approximately \$87,000 for the purchase of computer hardware and software upgrades and replacement.
- Road and intersection improvements in the amount of \$2,019,000.
- Fire vehicles and equipment in the amount of \$97,000.
- Parks development and improvements in the amount of \$652,000.

Additional information on the City of South Salt Lake's capital assets can be found in Note 5.

### Long-term Debt

At the end of the current fiscal year, the City of South Salt Lake had total debt outstanding of \$16,601,210. The debt represents bonds secured solely by specified revenue sources. The City of South Salt Lake's outstanding debt increased by \$2,028,256 during the current fiscal year. The net increase is mainly the result of debt incurred in connection with the CVWRF expansion project.

## City of South Salt Lake's Outstanding Debt

	Governmental Activities		Business-type Activities		Total	
	2021	2020	2021	2020	2021	2020
Excise tax revenue bonds, net	\$ 10,457,475	\$ 11,390,000	\$ -	\$ -	\$ 10,457,475	\$ 11,390,000
Water/sewer revenue bonds	-	-	3,530,500	491,000	3,530,500	491,000
Obligation under CVWRF bonds	-	-	2,613,235	2,691,954	2,613,235	2,691,954
Total	<u>\$ 10,457,475</u>	<u>\$ 11,390,000</u>	<u>\$ 6,143,735</u>	<u>\$ 3,182,954</u>	<u>\$ 16,601,210</u>	<u>\$ 14,572,954</u>

Additional information on the City of South Salt Lake's long-term debt can be found in Note 7.

## **Economic Factors and Next Year's Budgets and Rates**

The City of South Salt Lake continues to rely on sales tax as the largest single revenue source in the general fund. Sales tax revenue increased approximately 14% (\$2,360,000) in FY 2021 when compared to the prior fiscal year. The increase is due to improved economic conditions both nationally and locally. The increase was not expected when considering continued effects of the COVID-19 pandemic on the economy. National and local trends indicate economic activity, which includes taxable sales, will continue to increase in FY 2022. However, the economic situation will be unsettled until the COVID-19 pandemic is contained. Additional economic development projects that are envisioned to materialize in the next few years will also contribute to the City's tax base.

Property tax revenue is expected to increase modestly due to the added valuation of recent construction projects that have been, or will be, completed within the next year. Other tax revenue is also expected to increase due to recently completed construction projects. Among this revenue is the expected increase in energy sales and use taxes. As long as the construction environment remains active, the City will realize increased planning and building permit fees.

Due to more stringent wastewater discharge rules, the Central Valley Water Reclamation Facility (CVWRF) has embarked on a \$330 million plant expansion which is expected to be completed by 2024. South Salt Lake's share of the project will be approximately \$16,500,000. The City has already paid approximately \$3,283,000 toward the project. The City has been awarded, by the Utah State Division of Water Quality, approximately \$11,250,000 to fund the City's share of costs. The award is in the form of a \$2,000,000 grant and \$9,250,000 no-interest revenue bonds. It is expected that sewer rates will be required to be increased in the future to fund the debt associated with the new project.

The City of South Salt Lake uses a conservative approach to budgeting. Generally, the City attempts to be conservative when estimating revenue. This approach results in some flexibility when actual revenues do not meet expectations. The City's FY 2022 general fund budget is estimated to remain relatively level when compared to final FY 2021 actual expenditures. The FY 2021 budget does not provide an appropriate comparison, because the FY 2021 budget was prepared with the expectation of constrained revenues due to the COVID-19 pandemic. The impact of the virus on the City's revenues remains uncertain. As a result of federal and state relief funding, the City was able to restore certain budgetary funding to departments that were curtailed in the prior year.

Due to the pandemic the City was very conservative in its expenditure of funds for capital acquisitions. Only critical equipment acquisitions and repairs were approved. Some capital projects were approved due to the availability of grant funds. Normally the City's policy is to acquire equipment on a "pay-as-we-go" basis, except for some pieces of large equipment that have extended useful lives. In FY 2022, some budgeted equipment acquisitions and infrastructure projects include:

- \$2,000,000 to commence a streetscape project using grant funds.
- \$1,382,000 for improvements to City facilities.
- \$1,000,000 for reconstruction of 500 West.
- \$800,000 for replacement of a fire apparatus pumper truck.
- \$325,000 for critical police vehicle and equipment replacement
- \$395,000 to complete street lighting projects.

A decision was made in 2017 by state and county officials to locate a 300-bed homeless resource center in South Salt Lake. The center opened in the fall of 2019 and has had a major impact on South Salt Lake and the public safety services the City provides. Twelve police officers and twelve emergency medical technicians were hired to respond to the demand the center created. The City receives funding from state

sources for the increased public safety costs, but that funding will not be adequate to finance all new additional costs.

During FY 2021, the City received reimbursements of approximately \$2,112,000 to assist in funding the salaries and benefits of the additional public safety personnel related to the placement of the homeless resource center in the City.

In November 2020, the Redevelopment Agency refinanced the outstanding Series 2010 Excise Tax Revenue Bonds. These 20-year bonds included a call provision that could be exercised after 10 years. Due to favorable interest rates, the RDA exercised that option, and approximately \$10,500,000 was refinanced. The net effect of the refinancing is that the RDA will reduce its debt service costs by approximately \$2,141,000 over the next ten years.

The biggest economic factor the City will face in FY 2022 is the on-going impact of the COVID-19 pandemic. City revenues rely on a robust economic situation. If the economy continues to recover throughout the fall of 2021 and the winter of 2022 the City should be in a good situation from a financial perspective. However, if the negative impact of the pandemic increases, then revenues will certainly be impacted for many months.

### **Requests for Information**

This financial report is designed to provide a general overview of the City of South Salt Lake's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to: Finance Director, 220 E Morris Avenue, Suite 200, South Salt Lake, UT 84115.

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## **BASIC FINANCIAL STATEMENTS**

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**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF NET POSITION**  
June 30, 2021

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	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>Assets:</b>			
Cash and cash equivalents	\$ 32,666,836	\$ 685,791	\$ 33,352,627
Taxes receivable	9,490,202	-	9,490,202
Accounts receivable - net	-	780,888	780,888
Miscellaneous receivables	565,346	-	565,346
Internal balances	3,404	(3,404)	-
Intergovernmental receivable	2,468,621	-	2,468,621
Prepaid expenses	6,224	-	6,224
Property acquired for redevelopment	4,391,035	-	4,391,035
Investment in joint venture	-	9,039,395	9,039,395
Restricted cash and cash equivalents	4,065,566	1,996,328	6,061,894
Net pension asset	2,284,356	-	2,284,356
Capital assets not being depreciated:			
Land	6,581,061	304,414	6,885,475
Construction in progress	1,252,246	-	1,252,246
Capital assets net of accumulated depreciation:			
Buildings	12,062,783	1,132,005	13,194,788
Improvements	5,308,985	7,978,092	13,287,077
Machinery and equipment	8,509,183	1,240,864	9,750,047
Infrastructure	16,383,820	-	16,383,820
<b>Total assets</b>	<b>106,039,668</b>	<b>23,154,373</b>	<b>129,194,041</b>
<b>Deferred Outflows of Resources:</b>			
Deferred outflows of resources relating to pensions	<u>2,957,443</u>	<u>97,119</u>	<u>3,054,562</u>
<b>Total deferred outflows of resources</b>	<b><u>2,957,443</u></b>	<b><u>97,119</u></b>	<b><u>3,054,562</u></b>

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF NET POSITION (CONTINUED)**  
June 30, 2021

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>Liabilities:</b>			
Accounts payable and accrued liabilities	2,830,684	703,655	3,534,339
Deposits payable	3,290,283	38,262	3,328,545
Accrued interest	120,170	2,232	122,402
Unearned revenues	195,505	-	195,505
Noncurrent liabilities:			
Due within one year	1,259,800	272,166	1,531,966
Due in more than one year	<u>11,964,359</u>	<u>5,933,185</u>	<u>17,897,544</u>
Total liabilities	<u>19,660,801</u>	<u>6,949,500</u>	<u>26,610,301</u>
<b>Deferred Inflows of Resources:</b>			
Deferred inflows of resources relating to pensions	<u>5,508,514</u>	<u>208,847</u>	<u>5,717,361</u>
Total deferred inflows of resources	<u>5,508,514</u>	<u>208,847</u>	<u>5,717,361</u>
<b>Net Position:</b>			
Net investment in capital assets	50,098,078	10,407,875	60,505,953
Restricted for:			
Capital projects	9,193,582	1,577,879	10,771,461
Debt service	-	1,466,328	1,466,328
Unrestricted	<u>24,536,136</u>	<u>2,641,063</u>	<u>27,177,199</u>
Total net position	<u>\$ 83,827,796</u>	<u>\$ 16,093,145</u>	<u>\$ 99,920,941</u>

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF ACTIVITIES**  
For the Year Ended June 30, 2021

Functions/Programs	Expenses	Program Revenue			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
<b>Primary government:</b>							
Governmental activities:							
General government	\$ 5,832,438	\$ 2,691,022	\$ 274,969	\$ 270,000	\$ (2,596,447)	\$ -	\$ (2,596,447)
Public safety	19,432,202	2,589,020	2,914,970	31,164	(13,897,048)	-	(13,897,048)
Highways and public improvements	6,854,295	-	976,925	4,812,585	(1,064,785)	-	(1,064,785)
Parks, recreation and culture	3,230,083	57,776	2,942,588	201,993	(27,726)	-	(27,726)
Redevelopment	158,055	-	-	-	(158,055)	-	(158,055)
Interest on long-term debt	454,698	-	-	-	(454,698)	-	(454,698)
Total governmental activities	35,961,771	5,337,818	7,109,452	5,315,742	(18,198,759)	-	(18,198,759)
Business-type activities:							
Water utility	2,463,473	2,489,393	-	-	-	25,920	25,920
Sewer utility	4,117,546	3,540,087	-	-	-	(577,459)	(577,459)
Solid waste collection	512,032	527,257	-	-	-	15,225	15,225
Total business-type activities	7,093,051	6,556,737	-	-	-	(536,314)	(536,314)
Total Primary Government	\$ 43,054,822	\$ 11,894,555	\$ 7,109,452	\$ 5,315,742	(18,198,759)	(536,314)	(18,735,073)
<b>General revenues:</b>							
Property taxes				5,934,358	-	5,934,358	
Sales taxes				19,440,818	-	19,440,818	
Energy sales and use taxes				2,925,566	-	2,925,566	
Transient room taxes				45,233	-	45,233	
Unrestricted investment earnings				165,375	16,572	181,947	
Gain on sale of capital assets				110,896	-	110,896	
Transfers				-	-	-	
Total General Revenues and Transfers				28,622,246	16,572	28,638,818	
Change in Net Position				10,423,487	(519,742)	9,903,745	
Net Position - Beginning, as previously reported				72,426,923	16,612,887	89,039,810	
Adjustment for reimbursement of environmental remediation costs				977,386	-	977,386	
Net Position - Beginning, as restated				73,404,309	16,612,887	90,017,196	
Net Position - Ending				\$ 83,827,796	\$ 16,093,145	\$ 99,920,941	

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**

June 30, 2021

	General Fund	Capital Projects Fund	Redevelopment Agency	Total Governmental Funds
<b>Assets:</b>				
Cash and cash equivalents	\$ 12,596,487	\$ 17,988,859	\$ 1,514,842	\$ 32,100,188
Receivables (net):				
Taxes	6,032,699	3,457,503	-	9,490,202
Miscellaneous	537,090	34,480	-	571,570
Due from other funds	-	1,812,609	-	1,812,609
Intergovernmental receivable	1,554,362	914,259	-	2,468,621
Property acquired for redevelopment	-	-	4,391,035	4,391,035
Cash and cash equivalents - restricted	4,065,558	-	8	4,065,566
Total assets	<u>\$ 24,786,196</u>	<u>\$ 24,207,710</u>	<u>\$ 5,905,885</u>	<u>\$ 54,899,791</u>
<b>Liabilities, Deferred in Flows of Resources, and Fund Balances:</b>				
Liabilities:				
Accounts payable	\$ 1,117,844	\$ 171,984	\$ 32,368	\$ 1,322,196
Salaries/payroll payables	1,496,431	-	3,230	1,499,661
Deposits	3,290,283	-	-	3,290,283
Due to other funds	-	-	1,812,609	1,812,609
Unearned revenue	195,505	-	-	195,505
Total liabilities	<u>6,100,063</u>	<u>171,984</u>	<u>1,848,207</u>	<u>8,120,254</u>
Deferred Inflows of Resources:				
Unavailable revenue - property taxes	<u>5,271,306</u>	<u>-</u>	<u>-</u>	<u>5,271,306</u>
Total deferred inflows of resources	<u>5,271,306</u>	<u>-</u>	<u>-</u>	<u>5,271,306</u>
Fund Balances:				
Restricted for:				
Road projects	3,704,935	3,985,977	-	7,690,912
Other capital projects	-	1,502,670	-	1,502,670
Assigned to:				
Debt service	-	-	313,686	313,686
Redevelopment	-	-	3,743,992	3,743,992
Other capital projects	-	18,547,079	-	18,547,079
Unassigned	<u>9,709,892</u>	<u>-</u>	<u>-</u>	<u>9,709,892</u>
Total fund balances	<u>13,414,827</u>	<u>24,035,726</u>	<u>4,057,678</u>	<u>41,508,231</u>
Total liabilities, deferred inflows of resources and fund balances	<u>\$ 24,786,196</u>	<u>\$ 24,207,710</u>	<u>\$ 5,905,885</u>	<u>\$ 54,899,791</u>

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE****RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF  
GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION**

June 30, 2021

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Total fund balances – governmental funds	\$ 41,508,231
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Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the funds.	50,098,078
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Net pension asset, net pension liability, and related deferred outflows and inflows are not available resources or payable in the current period and, therefore, are not reported in the funds.	(2,254,588)
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Other assets are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.	5,271,306
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Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.	(11,356,456)
--	--------------

Internal service funds are used by management to charge the costs of insurance to individual funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net position.	<u>561,225</u>
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Net position of governmental activities	<u>\$ 83,827,796</u>
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The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –**  
**GOVERNMENTAL FUNDS**  
For the Year Ended June 30, 2021

	General Fund	Capital Projects Fund	Redevelopment Agency	Total Governmental Funds
<b>Revenues:</b>				
Property taxes	\$ 5,751,141	\$ -	\$ 165,928	\$ 5,917,069
Sales taxes	14,436,926	5,003,892	-	19,440,818
Other taxes	2,970,799	-	-	2,970,799
Licenses and permits	1,994,428	-	-	1,994,428
Intergovernmental	6,090,875	5,381,830	-	11,472,705
Charges for services	2,449,249	-	-	2,449,249
Fines	525,367	-	-	525,367
Investment earnings	55,485	107,012	319	162,816
Rental income	291,170	-	-	291,170
Impact fees	-	201,993	-	201,993
Miscellaneous	362,122	34,781	-	396,903
<b>Total revenues</b>	<b>34,927,562</b>	<b>10,729,508</b>	<b>166,247</b>	<b>45,823,317</b>
<b>Expenditures:</b>				
Current:				
General government	4,630,528	-	475,229	5,105,757
Public safety	18,464,483	-	-	18,464,483
Highways and public improvements	5,367,646	-	79,495	5,447,141
Parks, recreation and culture	2,992,676	-	-	2,992,676
Redevelopment	-	-	13,670	13,670
Debt service:				
Principal	-	-	805,000	805,000
Interest and fiscal charges	-	-	429,675	429,675
Bond issuance costs			190,559	190,559
Capital outlay:				
General government	-	771,476	-	771,476
Public safety	-	779,480	-	779,480
Highways and public improvements	157,814	2,572,395	-	2,730,209
Parks, recreation and culture	-	708,349	-	708,349
<b>Total expenditures</b>	<b>31,613,147</b>	<b>4,831,700</b>	<b>1,993,628</b>	<b>38,438,475</b>
<b>Excess of revenues over expenditures</b>	<b>3,314,415</b>	<b>5,897,808</b>	<b>(1,827,381)</b>	<b>7,384,842</b>
<b>Other Financing Sources (Uses):</b>				
Transfers	(1,291,000)	-	1,291,000	-
Refunding bonds issued			9,100,000	9,100,000
Premium on refunding bonds issued			1,482,176	1,482,176
Payment to refunded bond escrow agent			(10,590,199)	(10,590,199)
Proceeds from sale of capital assets	-	122,950	-	122,950
<b>Total other financing sources</b>	<b>(1,291,000)</b>	<b>122,950</b>	<b>1,282,977</b>	<b>114,927</b>
<b>Net Change in Fund Balances</b>	<b>2,023,415</b>	<b>6,020,758</b>	<b>(544,404)</b>	<b>7,499,769</b>
Fund Balances – Beginning, as previously reported	11,391,412	18,014,968	3,624,696	33,031,076
Adjustment for reimbursement of environmental remediation costs	-	-	977,386	977,386
Fund Balances – Beginning, as restated	11,391,412	18,014,968	4,602,082	34,008,462
Fund Balances – Ending	<b>\$ 13,414,827</b>	<b>\$ 24,035,726</b>	<b>\$ 4,057,678</b>	<b>\$ 41,508,231</b>

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE****RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**For the Year Ended June 30, 2021

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Net change in fund balances – total governmental funds \$ 7,499,769

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current period.

46,593

The net effect of various miscellaneous transactions involving capital assets (i.e., sales and donations) is to decrease net position. (12,054)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. 481,267

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. This amount is the net effect of these differences in the treatment of long-term debt and related items.

807,824

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. 1,574,351

Internal service funds are used by management to charge the costs of insurance to individual funds. The net revenue of certain activities of internal service funds is reported with governmental activities. 25,737

Change in net position of governmental activities \$ 10,423,487

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**

June 30, 2021

	Business-type Activities - Enterprise Funds				
	Water Utility Fund	Sewer Utility Fund	Solid Waste Collection Fund (Nonmajor)	Total	Governmental Activities - Internal Service Fund
<b>Assets:</b>					
Current assets:					
Cash and cash equivalents	\$ 171,552	\$ 202,410	\$ 311,829	\$ 685,791	\$ 566,648
Accounts receivable, net	476,801	301,185	2,902	780,888	-
Total current assets	648,353	503,595	314,731	1,466,679	566,648
<b>Noncurrent assets:</b>					
Restricted cash and cash equivalents	720,628	1,275,700	-	1,996,328	-
Capital assets:					
Land	302,098	2,316	-	304,414	-
Buildings	1,556,618	1,100,528	-	2,657,146	-
Improvements	13,071,673	5,341,805	-	18,413,478	-
Machinery and equipment	3,755,738	821,695	-	4,577,433	-
Construction in progress	-	-	-	-	-
Less: accumulated depreciation	(11,664,802)	(3,632,294)	-	(15,297,096)	-
Equity investment in joint venture	-	9,039,395	-	9,039,395	-
Total noncurrent assets	7,741,953	13,949,145	-	21,691,098	-
Total assets	8,390,306	14,452,740	314,731	23,157,777	566,648
<b>Deferred Outflows of Resources:</b>					
Deferred outflows of resources relating to pensions	70,824	26,295	-	97,119	-
Total deferred outflows of resources	70,824	26,295	-	97,119	-

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF NET POSITION (CONTINUED)**  
**PROPRIETARY FUNDS**

June 30, 2021

	Business-type Activities - Enterprise Funds				
	Water Utility Fund	Sewer Utility Fund	Solid Waste Collection Fund (Nonmajor)	Total	Governmental Activities - Internal Service Fund
<b>Liabilities:</b>					
Current liabilities:					
Accounts payable	\$ 66,020	\$ 555,726	\$ 36,146	\$ 657,892	\$ 8,827
Salaries payable	31,515	9,451	4,605	45,571	-
Compensated absences	18,004	6,662	192	24,858	-
Accrued interest	2,232	-	-	2,232	-
Revenue bonds payable - current	186,000	61,500	-	247,500	-
Total current liabilities	<u>303,771</u>	<u>633,339</u>	<u>40,943</u>	<u>978,053</u>	<u>8,827</u>
Noncurrent liabilities:					
Customer deposits payable	38,262	-	-	38,262	-
Compensated absences	7,019	621	-	7,640	-
Revenue bonds payable	-	3,283,000	-	3,283,000	-
Obligation under Central Valley bonds	-	2,613,235	-	2,613,235	-
Net pension liability	19,522	9,788	-	29,310	-
Total noncurrent liabilities	<u>64,803</u>	<u>5,906,644</u>	<u>-</u>	<u>5,971,447</u>	<u>-</u>
Total liabilities	<u>368,574</u>	<u>6,539,983</u>	<u>40,943</u>	<u>6,949,500</u>	<u>8,827</u>
<b>Deferred Inflows of Resources:</b>					
Deferred inflows of resources relating to pensions	138,625	70,222	-	208,847	-
Total deferred inflows of resources	<u>138,625</u>	<u>70,222</u>	<u>-</u>	<u>208,847</u>	<u>-</u>
<b>Net Position:</b>					
Net investment in capital assets	6,835,325	3,572,550	-	10,407,875	-
Restricted for capital projects	1,025,136	552,743	-	1,577,879	-
Restricted for debt service	190,628	1,275,700	-	1,466,328	-
Unrestricted	(97,158)	2,467,837	273,788	2,644,467	557,821
Total net position	<u>\$ 7,953,931</u>	<u>\$ 7,868,830</u>	<u>\$ 273,788</u>	<u>\$ 16,096,549</u>	<u>\$ 557,821</u>
Adjustment to Reflect The Consolidation of Internal Service Fund Activities Related to Enterprise Funds				(3,404)	
Net Position of Business-Type Activities				<u>\$ 16,093,145</u>	

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION**  
**PROPRIETARY FUNDS**  
For the Year Ended June 30, 2021

	Business-type Activities - Enterprise Funds				
	Water Utility Fund	Sewer Utility Fund	Solid Waste Collection Fund (Nonmajor)	Total	Governmental Activities - Internal Service Fund
<b>Operating Revenues:</b>					
Water sales	\$ 2,389,054	\$ -	\$ -	\$ 2,389,054	\$ -
Sewer service charges	-	3,295,607	-	3,295,607	-
Solid waste collection fees	-	-	512,607	512,607	-
Connection fees	20,536	2,500	-	23,036	-
Other services	71,368	230,942	14,650	316,960	899,990
Total operating revenues	2,480,958	3,529,049	527,257	6,537,264	899,990
<b>Operating Expenses:</b>					
Employee salaries	597,635	236,525	50,241	884,401	-
Employee benefits	218,480	93,326	14,838	326,644	-
Professional services	51,725	106,346	-	158,071	16,576
Supplies	46,275	27,848	5,872	79,995	-
Utilities	101,509	23,927	-	125,436	-
Equipment supplies and maintenance	258,067	22,389	24,162	304,618	-
Repairs and maintenance	90,760	30,816	-	121,576	-
Depreciation	577,118	188,814	-	765,932	-
Net change in equity investment in joint venture	-	2,024,312	-	2,024,312	-
Central Valley sewer treatment costs	-	1,197,566	-	1,197,566	-
Water purchases	423,036	-	-	423,036	-
Waste collection contract	-	-	400,589	400,589	-
Sundry expense	40,792	3,927	-	44,719	-
Insurance	43,853	27,907	-	71,760	858,225
Furniture and equipment	8,802	9,965	16,330	35,097	-
Total operating expenses	2,458,052	3,993,668	512,032	6,963,752	874,801
Operating Income (Loss)	22,906	(464,619)	15,225	(426,488)	25,189
<b>Nonoperating Revenues (Expenses):</b>					
Interest revenue	8,155	8,417	-	16,572	2,556
Interest expense and fiscal charges	(6,648)	(124,659)	-	(131,307)	-
Impact fees	8,435	11,038	-	19,473	-
Total nonoperating revenues (expenses)	9,942	(105,204)	-	(95,262)	2,556
Income (Loss) Before Transfers	32,848	(569,823)	15,225	(521,750)	27,745
Transfers	-	-	-	-	-
Change in Net Position	32,848	(569,823)	15,225	(521,750)	27,745
Net Position – Beginning	7,921,083	8,438,653	258,563	16,618,299	530,076
Net Position – Ending	<u>\$ 7,953,931</u>	<u>\$ 7,868,830</u>	<u>\$ 273,788</u>		<u>\$ 557,821</u>

Adjustment to Reflect the Consolidation of Internal Service Fund

Activities Related to Enterprise Funds 2,008

Changes in Net Position of Business-Type Activities \$ (519,742)

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
For the Year Ended June 30, 2021

Business-type Activities - Enterprise Funds					
	Water Utility Fund	Sewer Utility Fund	Solid Waste Collection Fund (Nonmajor)	Total	Governmental Activities - Internal Service Fund
<b>Cash Flows from Operating Activities:</b>					
Receipts from customers	\$ 2,471,479	\$ 3,483,440	\$ 524,355	\$ 6,479,274	\$ 899,990
Payments to suppliers	(1,220,484)	(1,534,133)	(443,715)	(3,198,332)	(883,777)
Payments to employees	(864,508)	(355,877)	(71,784)	(1,292,169)	-
Purchase of additional investment in joint venture	-	(4,219,521)	-	(4,219,521)	-
Net cash provided (used) by operating activities	386,487	(2,626,091)	8,856	(2,230,748)	16,213
<b>Cash Flows from Capital and Related Financing Activities:</b>					
Impact fees received	8,435	11,038	-	19,473	-
Proceeds from capital debt	-	3,283,000	-	3,283,000	-
Acquisition and construction of capital assets	(40,693)	-	-	(40,693)	-
Principal paid on capital debt	(182,000)	(168,583)	-	(350,583)	-
Interest paid on capital debt	(8,832)	(123,779)	-	(132,611)	-
Net cash provided (used) by capital and related financing activities	(223,090)	3,001,676	-	2,778,586	-
<b>Cash Flows from Investing Activities:</b>					
Interest received	8,155	8,417	-	16,572	2,556
Net cash provided by investing activities	8,155	8,417	-	16,572	2,556
Net Increase in Cash and Cash Equivalents	171,552	384,002	8,856	564,410	18,769
Cash and Cash Equivalents – Beginning	720,628	1,094,108	302,973	2,117,709	547,879
Cash and Cash Equivalents – Ending	<u>\$ 892,180</u>	<u>\$ 1,478,110</u>	<u>\$ 311,829</u>	<u>\$ 2,682,119</u>	<u>\$ 566,648</u>

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**STATEMENT OF CASH FLOWS (CONTINUED)**  
**PROPRIETARY FUNDS**  
For the Year Ended June 30, 2021

**Business-type Activities - Enterprise Funds**

	Water Utility Fund	Sewer Utility Fund	Solid Waste Collection Fund (Nonmajor)	Total	Governmental Activities - Internal Service Fund
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities:					
Operating income (loss)	\$ 22,906	\$ (464,619)	\$ 15,225	\$ (426,488)	\$ 25,189
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:					
Depreciation expense	577,118	188,814	-	765,932	-
Net pension adjustment	(43,393)	(16,603)	(5,402)	(65,398)	-
Changes in operating assets and liabilities:					
(Increase) decrease in:					
Accounts receivable	(8,597)	(45,609)	(2,902)	(57,108)	-
Due from other funds	-	97,341	-	97,341	-
Investment in joint venture, net	-	(2,195,209)	-	(2,195,209)	-
Increase (decrease) in:					
Accounts payable and accrued liabilities	(63,324)	(190,206)	1,935	(251,595)	(8,976)
Due to other funds	(97,341)	-	-	(97,341)	-
Customer deposits	(882)	-	-	(882)	-
Total adjustments	363,581	(2,161,472)	(6,369)	(1,804,260)	(8,976)
Net cash provided (used) by operating activities	<u>\$ 386,487</u>	<u>\$ (2,626,091)</u>	<u>\$ 8,856</u>	<u>\$ (2,230,748)</u>	<u>\$ 16,213</u>

The accompanying notes are an integral part of this financial statement.

## **NOTES TO FINANCIAL STATEMENTS**

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**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Description of Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on the primary government and its component units. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support.

**Reporting Entity**

The City of South Salt Lake is a municipal corporation governed by an elected mayor and a seven-member council. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. The City of South Salt Lake is not a component unit of any other entity. Each blended component unit has a June 30 year end.

**Blended Component Units**

The Redevelopment Agency of South Salt Lake (Agency) was created by the City during fiscal year 1982. The Agency uses tax increment financing to support redevelopment projects within the City. The Agency is governed by a board comprised of the City's Mayor and City Council. Management of the City is responsible for day-to-day operations. The financial statements of the Redevelopment Agency are included in the reporting entity using the blended method and are reported as a major governmental fund (special revenue fund).

The Municipal Building Authority of South Salt Lake (Authority) was created by the City during fiscal year 1996. The Authority used the proceeds of tax-exempt bonds to acquire capital assets for the City. The bonds were secured by a lease agreement with the City and were retired through lease payments from the City. The Authority is governed by the City Council. Because the Authority's governing body is substantially the same as the City's, the financial data is included in the reporting entity using the blended method.

Complete financial statements for each of the individual component units may be obtained at the City's administrative offices.

City of South Salt Lake  
220 East Morris Avenue  
Salt Lake City, UT 84115

**Joint Ventures**

During 1978, the City entered into a joint venture with six other entities with an inter-local agreement to create the Central Valley Water Reclamation Facility (Central Valley), which provides waste water treatment for all seven member entities.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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Effective January 1, 2017, the member entities moved to a single ownership percentage. Each member's beneficial ownership interest is recomputed on an annual basis at the end of the calendar year, as outlined in the interlocal agreement. The seven members and their related ownership interest, as of December 31, 2020, are as follows:

	<u>Beginning</u>	<u>Ending</u>
Cottonwood Improvement District	17.67 %	17.90 %
Mt. Olympus Improvement District	23.68	23.40
Granger-Hunter Improvement District	22.53	22.67
Kearns Improvement District	10.50	10.63
Murray City	8.68	8.70
City of South Salt Lake	5.70	5.81
Taylorsville-Bennion Improvement District	<u>11.24</u>	<u>10.89</u>
	<u><u>100.00 %</u></u>	<u><u>100.00 %</u></u>

The joint venture is administered by a joint administration board. Each member appoints one member of the board, and voting power is not related to ownership. Therefore, each member is equal to another for voting privileges. The joint venture is responsible for adopting a budget and financing its operations, subject to the approval by each of the seven members.

The City accounts for its investment in Central Valley using the equity method of accounting. Summarized financial information of Central Valley as of December 31, 2020 and for the year then ended is as follows (in thousands):

Total assets	\$ 216,991
Total net position	122,615
Revenue	19,937
Change in net position	14,651
The City's interest in:	
Equity	9,039
Net loss	(2,024)

During the current year, the City contributed \$4,219,521 for capital enhancements. The net amount of equity interest in Central Valley Water Reclamation Facility at June 30, 2021 is \$9,039,395 and is recorded in the Sewer Utility Fund. Costs associated with the joint venture for the year ended June 30, 2021 were \$3,221,878, which includes both operations and maintenance and the City's net change in equity investment in joint venture.

The Central Valley operating and maintenance costs are paid by the seven member entities based on their usage of the treatment plant. All costs are passed through to the member entities. The City's portion of Central Valley's operating costs and the related percentage of plant usage for the last three years are as follows:

<u>Year</u>	<u>Operating Costs</u>	<u>Percentage of Plant</u>
2021	\$1,197,566	5.74%
2020	\$1,271,727	5.90%
2019	\$1,187,511	6.04%

## **CITY OF SOUTH SALT LAKE** **NOTES TO THE FINANCIAL STATEMENTS**

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A copy of the Central Valley Water Reclamation Facility audited financial statements may be obtained by writing to the Central Valley Water Reclamation Facility at 800 West Central Valley Road, Salt Lake City, UT 84119-3379.

### **Basis of Presentation – Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and internal service funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes where the amounts are reasonably equivalent in value to the interfund services provided and other charges between the government's water and sewer functions and various other functions of the government. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

### **Basis of Presentation – Fund Financial Statements**

The fund financial statements provide information about the government's funds, including blended component units. Separate statements for each fund category – governmental and proprietary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

The government reports the following major governmental funds:

The *general fund* is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *capital projects fund* accounts for the resources required for major capital improvements of the City.

The *redevelopment agency* accounts for revenues derived from specific taxes which are designated to finance particular functions of the City. The Agency is reported as a special revenue fund.

The government reports the following major enterprise funds:

The *water utility fund* accounts for the activities of the water distribution system of the City.

The *sewer utility fund* accounts for the activities of the joint venture (described above), the sewage pumping stations, and the collection system.

Additionally, the government reports the following fund types:

*Internal service funds* account for insurance provided to other departments or agencies of the government on a cost reimbursement basis.

## **CITY OF SOUTH SALT LAKE**

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### **NOTES TO THE FINANCIAL STATEMENTS**

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During the course of operations, the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included as transfers in the business-type activities column.

#### **Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, energy sales and use taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year-end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**Budgetary Procedures and Budgetary Basis of Accounting**

Budgetary procedures for the City have been established by the Uniform Fiscal Procedures Act adopted by the State of Utah, which requires the legal adoption of a budget for all funds. Furthermore, in accordance with state law, all appropriations, except capital projects fund appropriations, lapse at the end of the budget year; accordingly, no encumbrances are recorded. The basis of accounting applied to each fund budget is the same basis as the related fund's financial statements. The following are the legal procedures followed by the City:

- 1) On or before the first regularly scheduled meeting of the City Council in May, the City's Mayor, authorized under state statute to be appointed budget officer, submits a proposed operating budget for governmental fund types for which budgetary control is required by Utah State statute (i.e., General Fund, Capital Projects Funds, Debt Service Funds, and Special Revenue Funds), and an operating and capital budget for all proprietary fund types for the subsequent fiscal year. The budget documents include the proposed budget amounts requested by the department heads, along with the proposed budget amounts requested by the Mayor.
- 2) A public hearing is held to receive input on all aspects of the proposed budget. The hearing is preceded by a notice in the local newspaper. The notice is given at least seven days before the hearing and includes the time, date, and place of the hearing. All budget documents are required to be available for public inspection ten days prior to the public hearing.
- 3) On or before June 30, a final balanced budget must be adopted for the subsequent fiscal year beginning July 1.
- 4) The legal budgetary control is maintained at the departmental level. The Mayor, however, acting as budget officer, has the budget authority to transfer budget appropriations between individual line items within any department of any budgetary fund.
- 5) The City Council, by resolution, has the authority to transfer budget appropriations between the individual departments of any budgetary fund.
- 6) A public hearing, as required in (2) above, must be held to increase the total appropriations of any one governmental fund type; however, after the original public hearing, operating and capital budgets of proprietary fund types may be increased by resolution without an additional hearing.
- 7) Monthly interim financial reports are prepared by the Finance Director and presented to the City Council. These reports contain a budgetary statement showing a comparison of budget to actual for all budgetary funds of the City. Special budgetary reports, using an operating and capital expenditure concept, are prepared for proprietary funds.

The budgets presented for the General Fund, Capital Projects Funds and Redevelopment Agency are designated as revised budgets. Throughout the year, the City Council approves all expenditures and makes amendments to the City's budget. Near year end, the City Council makes final amendments to the budget.

The budget passed for the Capital Projects Funds is an annual budget, based on estimates of annual expenditures. This budget is not based on project length for long-term capital projects.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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No budget is presented in these financial statements for the Proprietary Funds. Utah state law allows the City Council to amend the Proprietary Funds budgets without public hearing or public notice.

**Cash and Cash Equivalents**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

For purposes of the statement of cash flows, the Water Utility, Sewer Utility, and Solid Waste Collection Funds consider all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

**Restricted Cash and Cash Equivalents**

Certain resources set aside for bond repayment are classified as restricted cash and cash equivalents on the balance sheet because their use is limited by applicable bond covenants. Other cash and cash equivalents accounts are restricted by state law or collateral requirements.

**Capital Assets**

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

Capital assets in the government-wide financial statements and in the fund financial statements for proprietary funds are reported in the statement of net position. Capital assets include property, plant, equipment and infrastructure assets, e.g., roads, sidewalks, and similar items. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

Prior to July 1, 2002, governmental funds' infrastructure assets were not capitalized. These assets (back to June 30, 1994) have been valued at historical cost. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized during the current fiscal year.

## **CITY OF SOUTH SALT LAKE** **NOTES TO THE FINANCIAL STATEMENTS**

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Property, plant and equipment of the primary government, is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Outfall lines	60
Sewage collection	60
Water storage towers	50
Water distribution mains	50
Pump houses	25 to 40
Pumping stations	33
Wells and reservoirs	10 to 25
Meters and hydrants	10
Buildings	15
Office equipment	5 to 10
Machinery and equipment	5 to 20
Vehicles	7
Infrastructure	10 to 50

### **Property Acquired for Redevelopment**

Property acquired for redevelopment reported in the redevelopment agency are valued at the lower of cost or net realizable value.

### **Net Position Flow Assumption**

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted-net position and unrestricted-net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted-net position to have been depleted before unrestricted-net position.

### **Fund Balance Flow Assumptions**

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

### **Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The City

## **CITY OF SOUTH SALT LAKE** **NOTES TO THE FINANCIAL STATEMENTS**

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Council is the highest level of decision-making authority for the government that can, by adoption of an ordinance prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The City Council has by resolution authorized the finance director to assign fund balance. The City Council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

### **Program Revenues**

Amounts reported as *program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

### **Compensated Absences**

The government's policy permits employees to accumulate earned but unused vacation benefits, which are eligible for payment upon separation from government service. The liability for such leave is reported as incurred in the government-wide and proprietary fund financial statements. A liability for those amounts is recorded in governmental funds only if the liability has matured as a result of employee resignation and retirements. Sick pay amounts are charged as wages when used.

Employees can carry-over up to twenty-one days of unused vacation each year. The vacation year ends on the last day of the last full pay period in March. Employees may carry-over up to twelve days of unused sick leave each year. When employees terminate, they are paid for accumulated vacation and one-half their normal rate for accumulated sick leave, if certain criteria are met.

### **Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires the City to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results may differ from those estimates.

### **Taxes and Other Significant Revenue**

#### *Property and Other Taxes*

Property tax is assessed, levied, and collected by the county governments in the state of Utah. The City Council is authorized by state statute (10-6-133) to levy up to a tax rate of .007 of the taxable value against all real and personal property located within its boundaries. Property taxes become a lien on January 1 and are levied on the first Monday of August. Taxes are due and payable on November 1 and delinquent after November 30 of each year. Taxes on an individual piece of property may be delinquent up to five years before the property is sold for delinquent taxes.

## **CITY OF SOUTH SALT LAKE** **NOTES TO THE FINANCIAL STATEMENTS**

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Under state statute, the County Treasurer, acting as a tax collector, must settle and disburse all current tax collections to all taxing units by the end of March following the taxing year. Delinquent taxes are collected throughout the year and disbursed to the taxing units on a routine basis.

Property tax revenues in the governmental funds are recognized when they become available. Available includes those property taxes collected from the taxpayers by the County Treasurer by June 30 of each year. Amounts that are measurable but not available are recorded as deferred revenue. An accrual was made for property taxes receivable and an offsetting deferred inflow of resources in the amount of \$5,271,306 at June 30, 2021. Property taxes become an enforceable lien on January 1 but are not due until November 30.

Transient room tax and the municipal telecommunications tax are collected by the State Tax Commission and remitted to the City monthly. Energy sales and use taxes are collected and remitted to the City by the electric and natural gas companies monthly, and the cable television company semiannually.

### *Sales Taxes*

In accordance with the Local Sales and Use Tax Act (title 59, Chapter 12, Part 2, Utah Code Annotated 1953, as amended), the City presently levies a local sales and use tax of 1.00% on all taxable sales of goods and services. The local sales and use tax is collected by the Utah State Tax Commission and distributed monthly to the City of South Salt Lake and all other counties and municipalities in Utah.

The distributions are based on a formula which provides that; 1) 50% of each dollar of sales tax collections will be distributed on the basis of the local government's pro-rata share of the state population and, 2) 50% of each dollar of sales tax collections will be distributed on the basis on the point of sale.

The City also imposes the city or town options sales and use tax at a rate of 0.2 percent, as allowed for under Utah Code §59-12-2103.

### **Proprietary Funds Operating and Nonoperating Revenues and Expenses**

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the water utility, sewer utility, and ambulance services funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Utah Retirement Systems Pension Plan (URS) and additions to and deductions from URS's fiduciary net position have been determined on the same basis as they are reported by URS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**Deferred Outflows/Inflows of Resources**

In addition to assets, financial statements will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time.

**NOTE 2 – RECONCILIATION OF GOVERNMENT-WIDE FUND FINANCIAL STATEMENTS**

**Explanation of Certain Differences Between the Governmental Fund Balance Sheet and the Government-Wide Statement of Net Position**

The governmental fund balance sheet includes a reconciliation between *fund balance - total governmental funds* and *net position - governmental activities* as reported in the government-wide statement of net position. One element of that reconciliation explains that “net pension asset, net pension liability, and related deferred outflows and inflows are not available resources or payable in the current period and, therefore, are not reported in the funds”. The details of this \$2,254,588 difference are as follows:

Net pension asset	\$ 2,284,356
Deferred outflows of resources relating to pensions	2,957,443
Net pension liability	(1,987,873)
Deferred inflows of resources relating to pensions	<u>(5,508,514)</u>
Net adjustment to reduce <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	<u>\$ (2,254,588)</u>

Another element of that reconciliation explains that “long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds”. The details of this \$11,356,456 difference are as follows:

Bonds payable	\$ (10,457,475)
Accrued interest payable	(120,170)
Compensated absences	<u>(778,811)</u>
Net adjustment to reduce <i>fund balance - total governmental funds</i> to arrive at <i>net position - governmental activities</i>	<u>\$ (11,356,456)</u>

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**Explanation of Certain Differences Between the Governmental Fund Statement of Revenues, Expenditures, and Changes in Fund Balances and the Government-Wide Statement of Activities**

The governmental fund statement of revenues, expenditures, and changes in fund balances includes a reconciliation between *net change in fund balances - total governmental funds* and *change in net position of governmental activities* as reported in the government-wide statement of activities. One element of that reconciliation explains that “governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense”. The details of this \$46,593 difference are as follows:

Capital outlay	\$ 3,557,289
Depreciation expense	<u>(3,510,696)</u>
<i>Net adjustment to decrease net change in fund balances - total governmental funds to arrive at change in net position of governmental activities</i>	
	\$ <u>46,593</u>

Another element of that reconciliation states that “some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds”. The details of this \$1,574,351 difference are as follows:

Compensated absences expense	\$ 28,282
Pension expense	1,375,334
Interest expense	<u>170,735</u>
<i>Net adjustment to increase net change in fund balances - total governmental funds to arrive at change in net position of governmental activities</i>	
	\$ <u>1,574,351</u>

**NOTE 3 – PRIOR PERIOD ADJUSTMENT**

Management accrued \$977,386 to expenditure in the RDA related to environmental remediation costs during the year ended June 30, 2020. The amount should have been recorded as a receivable at June 30, 2020, as the environmental remediation costs had already been recorded as an impairment to the property acquired for redevelopment. The impact on beginning fund balance in the RDA and beginning net position in the government-wide financial statements is as follows:

	Redevelopment
	Agency
Fund Balance - Beginning (as previously reported)	\$ 3,624,696
Adjustment for reimbursement of environmental remediation costs	977,386
Fund Balance - Beginning (as restated)	<u>\$ 4,602,082</u>
 Governmental Activities	
Net Position - Beginning (as previously reported)	\$ 72,426,923
Adjustment for reimbursement of environmental remediation costs	977,386
Net Position - Beginning (as restated)	<u>\$ 73,404,309</u>

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**NOTE 4 – DEPOSITS AND INVESTMENTS**

The State of Utah Money Management Council has the responsibility to advise the State Treasurer about investment policies, promote measures and rules that will assist in strengthening the banking and credit structure of the state and review the rules adopted under the authority of the State of Utah Money Management Act that relate to the deposit and investment of public funds.

The City follows the requirements of the Utah Money Management Act (*Utah Code*, Section 51, Chapter 7) in handling its depository and investment transactions. The Act requires the depositing of City funds in a qualified depository. The Act defines a qualified depository as any financial institution whose deposits are insured by an agency of the Federal Government and which has been certified by the State Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council.

**Deposits**

	<u>Bank Balances</u>	<u>Book Balances</u>
Cash on hand	\$ -	\$ 3,200
Cash on deposit	<u>1,445,635</u>	<u>273,817</u>
Total	<u><u>\$ 1,445,635</u></u>	<u><u>\$ 277,017</u></u>

*Custodial Credit Risk* – Custodial credit risk is the risk that, in the event of a bank failure, the City’s deposits may not be returned to it. The City does not have a formal deposit policy for custodial credit risk. As of June 30, 2021, \$1,195,635 of the City’s bank balances of \$1,445,635 was uninsured and uncollateralized.

**Investments**

The Money Management Act defines the types of securities authorized as appropriate investments for the City and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities.

Statutes authorize the City to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as “first tier” by two nationally recognized statistical rating organizations; bankers’ acceptances; obligations of the United States Treasury, including bills, notes, and bonds; bonds, notes, and other evidence of indebtedness of political subdivisions of the State; fixed-rate corporate obligations and variable rate securities rated “A” or higher, or the equivalent of “A” or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the State of Utah Public Treasurer’s Investment Fund.

The Utah State Treasurer’s Office operates the Public Treasurer’s Investment Fund (PTIF). The PTIF is available for investment of funds administered by any Utah public treasurer.

The PTIF is not registered with the SEC as an investment company and is not rated. The PTIF is authorized and regulated by the Utah Money Management Act (Title 51, Chapter 7 of the *Utah Code*). The Act establishes the State Money Management Council, which oversees the activities of the State Treasurer and the

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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PTIF. The Act lists the investments that are authorized which are high-grade securities and, therefore, minimizes credit risk except in the most unusual and unforeseen circumstances. Deposits in the PTIF are neither insured nor otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains, and losses, net of administration fees, of the PTIF are allocated to participants monthly on the ratio of the participant's share to the total funds in the PTIF based on the participant's average daily balance. The fair value of the PTIF investment pool is approximately equal to the value of the pool shares. There are no limitations or restrictions on participant withdrawals.

As of June 30, 2021, the City had the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years)			
		Less Than 1	1-5	6-10	More Than 10
State of Utah Public Treasurer's Investment Fund	<u>\$ 39,137,504</u>	<u>\$ 39,137,504</u>	\$ -	\$ -	\$ -

*Interest Rate Risk* – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the State's Money Management Act. Section 51-7-11 of the Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. Except for funds of Institutions of Higher Education acquired by gifts, grants, or the corpus of funds functioning as endowments, the Act further limits the remaining term to maturity on all investments in commercial paper, bankers' acceptances, fixed rate negotiable deposits, and fixed rate corporate obligations to 270-365 days or less. In addition, variable rate negotiable deposits and variable rate securities may not have a remaining term to final maturity exceeding two years.

*Credit Risk* – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's policy for reducing its exposure to credit risk is to comply with the State's Money Management Act as previously discussed. As of June 30, 2021, the City's investments in the State of Utah Public Treasurer's Investment Fund were unrated.

*Concentration of Credit Risk* – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's policy for reducing the risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5%-10% depending upon total dollar amount held in the portfolio.

*Custodial Credit Risk* – For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have a formal policy for custodial credit risk.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**NOTE 5 – CAPITAL ASSETS**

Capital asset activity for the year ended June 30, 2021, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
<b>Governmental Activities:</b>				
<b>Capital assets not being depreciated:</b>				
Land	\$ 6,581,061	\$ -	\$ -	\$ 6,581,061
Construction in progress	620,127	1,180,245	(548,126)	1,252,246
Total capital assets not being depreciated	<u>7,201,188</u>	<u>1,180,245</u>	<u>(548,126)</u>	<u>7,833,307</u>
<b>Capital assets being depreciated:</b>				
Buildings	23,848,089	-	-	23,848,089
Improvements other than buildings	6,915,337	1,081,942	-	7,997,279
Machinery and equipment	20,756,381	1,426,568	(1,057,431)	21,125,518
Infrastructure	27,153,410	416,660	-	27,570,070
Total capital assets being depreciated	<u>78,673,217</u>	<u>2,925,170</u>	<u>(1,057,431)</u>	<u>80,540,956</u>
<b>Less accumulated depreciation for:</b>				
Buildings	(11,137,095)	(648,211)	-	(11,785,306)
Improvements other than buildings	(2,329,558)	(358,736)	-	(2,688,294)
Machinery and equipment	(11,930,195)	(1,731,517)	1,045,377	(12,616,335)
Infrastructure	(10,414,018)	(772,232)	-	(11,186,250)
Total accumulated depreciation	<u>(35,810,866)</u>	<u>(3,510,696)</u>	<u>1,045,377</u>	<u>(38,276,185)</u>
Total capital assets being depreciated, net	<u>42,862,351</u>	<u>(585,526)</u>	<u>(12,054)</u>	<u>42,264,771</u>
<b>Governmental Activities Capital Assets, net</b>	<b><u>\$ 50,063,539</u></b>	<b><u>\$ 594,719</u></b>	<b><u>\$ (560,180)</u></b>	<b><u>\$ 50,098,078</u></b>
<b>Business-Type Activities:</b>				
<b>Capital assets not being depreciated:</b>				
Land	\$ 304,414	\$ -	\$ -	\$ 304,414
Total capital assets not being depreciated	<u>304,414</u>	<u>-</u>	<u>-</u>	<u>304,414</u>
<b>Capital assets being depreciated:</b>				
Buildings	2,657,146	-	-	2,657,146
Improvements other than buildings	18,413,478	-	-	18,413,478
Machinery and equipment	4,537,620	40,693	(880)	4,577,433
Total capital assets being depreciated	<u>25,608,244</u>	<u>40,693</u>	<u>(880)</u>	<u>25,648,057</u>

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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Capital asset activity, continued:

	Beginning Balance	Increases	Decreases	Ending Balance
Less accumulated depreciation for:				
Buildings	\$ (1,435,885)	\$ (89,256)	\$ -	\$ (1,525,141)
Improvements other than buildings	(10,018,460)	(416,926)	-	(10,435,386)
Machinery and equipment	<u>(3,076,819)</u>	<u>(259,750)</u>	-	<u>(3,336,569)</u>
Total accumulated depreciation	<u>(14,531,164)</u>	<u>(765,932)</u>	-	<u>(15,297,096)</u>
Total capital assets being depreciated, net	<u>11,077,080</u>	<u>(725,239)</u>	<u>(880)</u>	<u>10,350,961</u>
Business-Type Activities Capital Assets, net	<u>\$ 11,381,494</u>	<u>\$ (725,239)</u>	<u>\$ (880)</u>	<u>\$ 10,655,375</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:

General government	\$ 500,218
Public safety	1,392,686
Highways and public improvements	1,285,949
Parks and recreation	<u>331,843</u>
Total depreciation expense – governmental activities	<u>3,510,696</u>

Business-Type Activities:

Water	577,118
Sewer	<u>188,814</u>
Total depreciation expense – business-type activities	<u>765,932</u>
Total Depreciation Expense	<u>\$ 4,276,628</u>

**NOTE 6 – DUE FROM OTHER FUNDS, DUE TO OTHERS FUNDS, AND TRANSFERS**

The composition of interfund balances as of June 30, 2021, is as follows:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Capital projects	Redevelopment agency	\$ 1,812,609

A portion of the interfund payable balance in the Redevelopment Agency reflects the amount due to the capital projects fund for loans made in 1992, 1993, and 1994. The original 1992 loan, which comprises the majority of the total loan amount, was made to finance major housing rehabilitation projects in the Park Creek and Southbrook areas of the City. Debt service on the loan is made with tax increment proceeds received annually by the Redevelopment Agency. An additional loan of \$1,000,000 was made between the Redevelopment Agency and the capital projects fund during the year ended June 30, 2014. This loan was made to help finance the purchase of property in the Market Station development area. Debt service on the loan will be made using the proceeds from the sale of the property purchased.

**CITY OF SOUTH SALT LAKE**  
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<u>Transfer Out:</u>	<u>Transfer In:</u>	<u>Amount</u>
General fund	Redevelopment agency	\$ 1,291,000

Transfers are used to (1) move revenues from the fund with collection authorization to the debt service fund as debt service principal and interest payments become due, (2) move restricted amounts from borrowings to the debt service fund to establish mandatory reserve accounts, and (3) move unrestricted general fund revenues to finance various programs that the government must account for in other funds. The transfer from the general fund to the redevelopment agency were used to fund the debt service principal and interest payments in the redevelopment agency.

**NOTE 7 – LONG-TERM DEBT**

**Revenue Bonds**

The government issues bonds where the government pledges income derived from the acquired or constructed assets to pay debt service. Revenue bonds outstanding at year end are as follows:

Purpose	Issue Date	Original Borrowing	Interest Rates	Final Maturity	Amount
<b>Governmental Activities:</b>					
Market Station Urban Renewal	2020	\$ 9,100,000	4.00%	2031	\$ <u>9,100,000</u>
<b>Business-type Activities:</b>					
Water system improvements	2001	\$ 3,000,000	2.40%	2022	\$ 186,000
Wastewater treatment	2002	1,230,000	0.00%	2022	61,500
Wastewater treatment	2020	9,248,000	0.00%	2044	3,283,000
Total					\$ <u>3,530,500</u>

The City has pledged all future municipal energy sales and use tax and municipal telecommunications license tax revenues, and tax increment revenue from the Market Station project area, to repay \$9.1 million in Redevelopment Agency excise tax and tax increment bonds issued in November 2020. The bonds are payable solely from municipal energy sales and use and municipal telecommunications license tax revenues, and tax increment revenue from the Market Station project area. Pledged taxes were projected to produce 213% of the debt service requirements over the life of the bonds. Total principal and interest remaining on the bonds is \$11,037,200, payable through November 2030. For the current year, principal and interest paid and total municipal energy sales and use tax and municipal telecommunications license tax revenues were \$1,234,675 and \$2,925,566, respectively.

The City has pledged future revenues of the City's water system to repay \$3 million in water revenue bonds issued in April 2001. The bonds are payable solely from revenues of the City's water system and are payable through January 2022. The total principal and interest remaining to be paid on the bonds is \$190,464. Principal and interest paid for the current year and total water utility fund operating income (excluding depreciation) were \$190,832 and \$600,024, respectively.

**CITY OF SOUTH SALT LAKE**  
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The City has pledged future sewer revenues, net of specified operation and maintenance expenses, to repay \$1.23 million in sewer revenue bonds issued in August 2002. The bonds are payable solely from the net revenues of the City's sewer utility fund and are payable through February 2022. The total principal and interest remaining to be paid on the sewer revenue bonds is \$61,500. Principal and interest paid for the current year and total sewer utility fund net revenues were \$61,500 and \$1,759,545, respectively.

The City issued Series 2020A and 2020B Sewer Revenue Bonds during the year ended June 30, 2020. The Series 2020A bonds were issued for up to \$2,413,000, and the Series 2020B bonds were issued for up to \$6,835,000. These loans will be accounted for in business-type activities of the government-wide financial statements. The purpose of these bonds is to help fund the City's portion of costs of acquisition and construction of Central Valley Water Reclamation Facility collection system upgrades, expansion and rehabilitation projects. Bond proceeds are advanced to the City as actual costs on the Central Valley project are incurred and submitted for reimbursement. As of June 30, 2021, the City has not received any funds from the Series 2020A or 2020B bonds. As a result, no liability is reported in the accompanying statement of net position and proprietary fund statement of net position.

If the maximum principal amounts of the Series 2020A and 2020B bonds are advanced, annual principal payments totaling \$461,000 will be due beginning June 1, 2025 through June 1, 2044. The bonds bear interest at 0.0%. The City has pledged future sewer revenue, net of specified operation and maintenance expenses, to repay these bonds. The bonds are payable solely from the net revenues of the City's sewer utility fund.

Revenue bond debt service requirements to maturity are as follows:

Year Ending June 30,	Governmental Activities		Business-type Activities	
	Principal	Interest	Principal	Interest
2022	\$ 760,000	\$ 348,800	\$ 247,500	\$ 4,464
2023	790,000	317,800	-	-
2024	820,000	285,600	-	-
2025	850,000	252,200	461,000	-
2026	885,000	217,500	461,000	-
2027-2031	4,995,000	515,300	1,312,000	-
2032-2036	-	-	605,000	-
2037-2041	-	-	444,000	-
2042-2044	-	-	-	-
Total	<u>\$ 9,100,000</u>	<u>\$ 1,937,200</u>	<u>\$ 3,530,500</u>	<u>\$ 4,464</u>

**Current Refunding**

The City issued \$9,100,000 in excise tax and tax increment revenue refunding bonds with an interest rate of 4.00%. The net proceeds of \$10,590,198 (including a \$1,482,176 premium and after payment of \$198,582 in other issuance costs) were used to refund \$10,585,000 of the outstanding Series 2010 excise tax and tax increment revenue bonds with an interest rate of 4.42%. The reacquisition price exceeded the net carrying amount of the old debt by \$2,197,539 due to the \$1,482,176 premium on the refunding bonds and interest savings due to the reduced interest rate and lower bond payable amount after refunding.

**CITY OF SOUTH SALT LAKE**  
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**Changes in Long-Term Liabilities**

Long-term liability activity for the year ended June 30, 2021, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>Governmental Activities:</b>					
Bonds payable:					
Revenue bonds	\$ 11,390,000	\$ 9,100,000	\$ (11,390,000)	\$ 9,100,000	\$ 760,000
Premium on revenue bonds	-	1,482,176	(124,701)	1,357,475	-
Total bonds payable	11,390,000	10,582,176	(11,514,701)	10,457,475	760,000
Compensated absences	807,093	795,881	(824,163)	778,811	499,800
Net pension liability	4,843,975		(2,856,102)	1,987,873	-
<b>Governmental Activities</b>					
<b>Long-Term Liabilities</b>	<b>\$ 17,041,068</b>	<b>\$ 11,378,057</b>	<b>\$ (15,194,966)</b>	<b>\$ 13,224,159</b>	<b>\$ 1,259,800</b>
 <b>Business-Type Activities:</b>					
Bonds payable:					
2001 taxable water revenue bonds	\$ 368,000	\$ -	\$ (182,000)	\$ 186,000	\$ 186,000
2002 taxable sewer revenue bonds	123,000	-	(61,500)	61,500	61,500
2020A&B taxable sewer revenue bonds	-	3,283,000	-	3,283,000	-
Total bonds payable	491,000	3,283,000	(243,500)	3,530,500	247,500
Obligation under CVWRF bonds	2,691,954	-	(78,719)	2,613,235	-
Compensated absences	32,238	39,550	(39,482)	32,306	24,666
Net pension liability	203,399		(174,089)	29,310	-
<b>Business-Type Activities</b>					
<b>Long-Term Liabilities</b>	<b>\$ 3,418,591</b>	<b>\$ 3,322,550</b>	<b>\$ (535,790)</b>	<b>\$ 6,205,351</b>	<b>\$ 272,166</b>

Compensated absences in the governmental activities are generally liquidated by the General Fund.

**NOTE 8 – OBLIGATION UNDER CENTRAL VALLEY REVENUE BONDS**

The City is obligated to make debt service payments to Central Valley in relation to the Series 2017A sewer revenue bonds issued by Central Valley in July 2017. The City is billed monthly in proportion to its ownership

## **CITY OF SOUTH SALT LAKE** **NOTES TO THE FINANCIAL STATEMENTS**

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as a percentage of the total ownership represented by the four member entities participating in the 2017A bonds. For the year ended June 30, 2021, the City made payments of approximately \$232,000. The City has elected to account for its share of the Central Valley bonds as a nonexchange financial guarantee. The City's share of the unpaid principal balance of the revenue bonds was \$2,613,235 at June 30, 2021, which is reflected in the proprietary fund statement of net position (sewer utility fund) and business-type activities in the government-wide statement of net position. The bonds mature in 2037. The beginning balance of the City's obligation was \$2,745,126. The City's share of principal paid during the fiscal year was \$107,082, which reduced the obligation, offset by an increase of \$28,364 due to an increase in the City's ownership during the current fiscal year.

### **NOTE 9 – RETIREMENT SYSTEMS AND PENSION PLANS**

#### **Description of Plans**

Eligible plan participants are provided with the following plans through the Utah Retirement Systems (the URS):

Defined Benefit Pension Plans (cost-sharing, multiple-employer plans):

- *Public Employees Noncontributory Retirement System* (Tier 1 Noncontributory System)
- *Firefighters Retirement System* (Firefighters System)
- *Public Safety Retirement System* (Public Safety System)
- *Tier 2 Public Employees Contributory Retirement System* (Tier 2 Contributory System)
- *Tier 2 Public Safety and Firefighter Contributory Retirement System* (Tier 2 Public Safety and Firefighters System)

Defined Contribution Plans (individual account plans):

- 401(k) Plan
- 457 Plan and other individual plans

Employees qualify for membership in the retirement systems if a) employment, contemplated to continue during a fiscal or calendar year, normally requires an average of 20 or more hours per week and the employee receives benefits normally provided by us as approved by the Utah State Retirement Board, b) the employee is a classified school employee whose employment normally requires an average of 20 hours or more per week regardless of benefits, c) the employee is a teacher who teaches half-time or more and receives benefits normally provided by us as approved by the Utah State Retirement Board, or d) the employee is an appointed officer.

The Tier 2 Public Employees System became effective July 1, 2011. All eligible employees beginning on or after July 1, 2011, who have no previous service credit with any of the systems, are members of the Tier 2 systems.

## **CITY OF SOUTH SALT LAKE** **NOTES TO THE FINANCIAL STATEMENTS**

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The plans are established and governed by the respective sections of Title 49 of the *Utah Code*. The plans are amended statutorily by the Utah State Legislature. Title 49 provides for the administration of the plans under the direction of the Utah State Retirement Board, whose members are appointed by the Governor.

The URS (a component unit of the State of Utah) issues a publicly available financial report that can be obtained at [www.urs.org](http://www.urs.org).

### **Benefits Provided**

URS provides retirement, disability, and death benefits to participants in the defined benefit pension plans.

Retirement benefits in the defined benefit pension plans are determined from 1.50% to 2.00% of the employee's highest 3 or 5 years of compensation times the employee's years of service depending on the pension plan; benefits are subject to cost-of-living adjustments up to 2.50% or 4.00%, limited to the actual Consumer Price Index increase for the year. Employees are eligible to retire based on years of service and age.

Defined contribution plans are available as supplemental plans to the basic retirement benefits of the defined benefit pension plans and as a primary retirement plan for some Tier 2 participants. Participants in the defined contribution plans are fully vested in employer and employee contributions at the time the contributions are made, except Tier 2 required contributions and associated earnings are vested during the first four years of employment. If an employee terminates prior to the vesting period, employer contributions and associated earnings for that employee are subject to forfeiture. Forfeitures are used to cover a portion of the plan's administrative expenses paid by participants. Benefits depend on amounts contributed to the plans plus investment earnings. Individual accounts are provided for each employee and are available at termination, retirement, death, or unforeseeable emergency.

### **Contributions**

As a condition of participation in the plans, employers and/or employees are required to contribute certain percentages of salary and wages as authorized by statute and specified by the Utah State Retirement Board. Contributions are actuarially determined as an amount that, when combined with employee contributions (where applicable), is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded actuarial accrued liability.

For the year ended June 30, 2021, required contribution rates for the plans were as follows:

	<b>Employer</b>			
	<b>Employee</b>	<b>Employer</b>	<b>401(k)</b>	<b>Totals</b>
Tier 1 Noncontributory System	N/A	18.47%	N/A	18.47 %
Public Safety System	2.27%	26.99%	N/A	29.26 %
Firefighter System	15.05%	4.61%	N/A	19.66 %
Tier 2 Public Employees System	N/A	6.69%	10.00%	16.69 %
Tier 2 Public Safety and Firefighters	N/A	12.99%	12.00%	24.99 %

\* Tier 2 rates include a statutory required contributions to finance the unfunded actuarial accrued liability of the Tier 1 plans.

Employees can make additional contributions to defined contribution plans subject to limitations.

**CITY OF SOUTH SALT LAKE**  
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For the year ended June 30, 2021, City and employee contributions to the plans were as follows:

	<b>City Contributions *</b>	<b>Employee Contributions</b>
Tier 1 Noncontributory System	\$ 632,297	\$ -
Public Safety System	883,069	-
Firefighters System	120,646	393,940
Tier 2 Public Employees System	437,039	-
Tier 2 Public Safety and Firefighters	541,882	-
Tier 2 Defined Contribution Plans	72,399	-
401(k) Plan	574,199	385,951
457 Plan and other individual plans	-	305,970

\* A portion of required contributions in the Tier 2 plans is used to finance the unfunded actuarial accrued liability in the Tier 1 plans.

**Pension Assets and Liabilities, Pension Expense, and Deferred Outflows and Deferred Inflows of Resources Relating to Pensions**

At June 30, 2021, the City reported a net pension asset of \$2,284,356 and a net pension liability of \$2,017,183 for the following plans:

	<b>Net Pension Asset</b>	<b>Net Pension Liability</b>
Tier 1 Noncontributory System	\$ -	\$ 243,318
Public Safety System	-	1,642,613
Firefighters System	2,284,356	-
Tier 2 Public Employees System	-	22,477
Tier 2 Public Safety and Firefighters	-	108,775
<b>Total</b>	<b>\$ 2,284,356</b>	<b>\$ 2,017,183</b>

The net pension liability (asset) was measured as of December 31, 2020, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of January 1, 2020, and rolled-forward using generally accepted actuarial procedures. The proportion of the net pension liability (asset) is equal to the ratio of the City's actual contributions compared to the total of all employer contributions during the plan year. The following presents the City's proportion (percentage) of the collective net pension liability (asset) at December 31, 2020 and the change in proportion since the prior measurement date for each plan:

	<b>Proportionate Share</b>	
	<b>2020</b>	<b>Change</b>
Tier 1 Noncontributory System	0.4743569 %	0.0043543 %
Public Safety System	1.9784769 %	0.0306058 %
Firefighters System	8.1695007 %	0.8127805 %
Tier 2 Public Employees System	0.1562796 %	(0.0028063)%
Tier 2 Public Safety and Firefighters	1.2127292 %	0.0148306 %

**CITY OF SOUTH SALT LAKE**  
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For the year ended June 30, 2021, the City recognized pension expense of \$785,230.

At June 30, 2021, the City reported deferred outflows of resources related to defined benefit pension plans from the following sources:

	Deferred Outflows of Resources Related to Pensions					
	Tier 1 Noncontributory System	Public Safety System	Firefighters System	Tier 2 Public Employees System	Tier 2 Public Saftey and Firefighters	Total
Differences between expected and actual experience	\$ 326,428	\$ 302,339	\$ 351,617	\$ 20,691	\$ 56,244	\$ 1,057,319
Changes of assumptions	-	-	354,353	28,431	25,278	408,062
Changes in proportion and differences between City contributions and proportionate share of contributions	21,419	135,461	41,928	31,571	14,821	245,200
Contributions subsequent to the measurement date	307,447	435,212	58,212	260,935	282,175	1,343,981
Total	<u>\$ 655,294</u>	<u>\$ 873,012</u>	<u>\$ 806,110</u>	<u>\$ 341,628</u>	<u>\$ 378,518</u>	<u>\$ 3,054,562</u>

At June 30, 2021, the City reported deferred inflows of resources related to defined benefit pension plans from the following sources:

	Deferred Inflows of Resources Related to Pensions					
	Tier 1 Noncontributory System	Public Safety System	Firefighters System	Tier 2 Public Employees System	Tier 2 Public Saftey and Firefighters	Total
Differences between expected and actual experience	\$ -	\$ 1,589	\$ 92,090	\$ 10,292	\$ 35	\$ 104,006
Changes of assumptions	31,827	46,718	40,773	818	11,654	131,790
Net difference between projected and actual earnings on pension plan investments	1,776,722	2,122,608	1,375,999	65,701	69,516	5,410,546
Changes in proportion and differences between City contributions and proportionate share of contributions	938	-	62,675	-	7,406	71,019
Total	<u>\$ 1,809,487</u>	<u>\$ 2,170,915</u>	<u>\$ 1,571,537</u>	<u>\$ 76,811</u>	<u>\$ 88,611</u>	<u>\$ 5,717,361</u>

The \$1,343,981 reported as deferred outflows of resources related to pensions resulting from contributions subsequent to the measurement date of December 31, 2020 will be recognized as a reduction of the net pension liability (asset) in the year ending June 30, 2022. The other amounts reported as deferred outflows of resources and deferred inflows of resources related to defined benefit pension plans will be recognized in pension expense as follows:

Year Ending June 30,	Tier 1 Noncontributory System	Public Safety System	Firefighters System	Tier 2 Public Employees System	Tier 2 Public Saftey and Firefighters	Total
2020	\$ (382,940)	\$ (367,400)	\$ (277,131)	\$ (11,484)	\$ (13,958)	\$ (1,052,913)
2021	(167,747)	(249,869)	(27,338)	(6,868)	(9,639)	(461,461)
2022	(616,397)	(764,005)	(368,846)	(15,528)	(18,058)	(1,782,834)
2023	(294,556)	(351,841)	(179,030)	(4,718)	(7,015)	(837,160)
2024	-	-	28,707	7,397	5,211	41,315
Thereafter	-	-	-	35,084	51,192	86,276

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**Actuarial Assumptions**

The total pension liability in the December 31, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.50%
Salary increases	3.25% to 9.75%, average, including inflation
Investment rate of return	6.95%, net of pension plan investment expense, including inflation

Mortality rates were based on actual experience and mortality tables, considering gender, occupation, and age, as appropriate, with adjustments for future improvement in mortality based on Scale AA, a model developed by the Society of Actuaries.

The actuarial assumptions used in the January 1, 2020 valuation were based on the results of an actuarial experience study for the five-year period ended December 31, 2019. Assumptions remained unchanged that affect measurement of the total pension liability (asset) since the prior measurement date.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class and is applied consistently to each defined benefit pension plan. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Equity securities	37%	2.33%
Debt securities	20%	0.00%
Real assets	15%	0.93%
Private equity	12%	1.14%
Absolute return	16%	0.44%
Cash and cash equivalents	0%	0.00%
Total	100%	4.84%

**Discount Rate**

The discount rate used to measure the total pension liability (asset) was 6.95%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that contributions from all participating employers will be made at contractually required rates, actuarially determined and certified by the Utah State Retirement Board. Based on those assumptions, the plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability (asset). The discount rate does not use the Municipal Bond Index Rate. The discount rate remained unchanged at 6.95%.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**Sensitivity of the City's Proportionate Share of the Net Pension Liability (Asset) to Changes in the Discount Rate**

The following presents our proportionate share of the net pension liability (asset) calculated using the discount rate of 6.95%, as well as what our proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.95%) or 1-percentage-point higher (7.95%) than the current rate:

	<b>1% Decrease (5.95%)</b>	<b>Discount Rate (6.95%)</b>	<b>1% Increase (7.95%)</b>
City's proportionate share of the net pension liability (asset):			
Tier 1 Noncontributory System	\$ 4,218,411	\$ 243,318	\$ (3,070,520)
Public Safety System	6,934,866	1,642,613	(2,654,686)
Firefighters System	1,037,803	(2,284,356)	(4,971,291)
Tier 2 Public Employees System	378,227	22,477	(249,661)
Tier 2 Public Safety and Firefighters	512,839	108,775	(213,492)
Total	<u>\$ 13,082,146</u>	<u>\$ (267,173)</u>	<u>\$ (11,159,650)</u>

**Pension Plan Fiduciary Net Position**

Detailed information about the pension plan's fiduciary net position is available in the separately issued URS financial report.

**NOTE 10 – RISK MANAGEMENT**

The City of South Salt Lake, as a provider of municipal services, is exposed to a number of risks. Among these are; police enforcement liability, auto liability, road maintenance exposure, public official's errors and omissions, and property losses. The City has determined that the inherent risk of providing services necessitates implementing risk management policies and purchasing commercial liability insurance. This combination has resulted in fewer claims against the City and sufficient protection when claims occur.

There has not been any reduction in insurance coverage in the past year for any insurance category. The amounts of settlements for any of the past three years have not exceeded coverage amounts.

The City contracts with commercial insurance coverage for general liability, auto liability, law enforcement liability and public official's errors and omissions type risks. The City maintains an Insurance Reserve Fund to fund deductibles and small equipment losses. As a result, the City does not have any outstanding insurance liabilities from year to year. However, the City does have annual expenses, which change.

For the year ended June 30, 2021, the Insurance Reserve Fund paid \$874,801 in expenses. Current expenses include insurance deductible for insurance coverage and claims on uninsured property such as police and other City vehicles and small trucks, legal fees and insurance premiums.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**NOTE 11 – REDVELOPMENT AGENCY**

In accordance with Utah Code Section 17C-1-605(2), the City's Redevelopment Agency is required to disclose the following information for fiscal year 2021:

A. The tax increment collected by the Agency for each project area is as follows:

<u>Project Area</u>	<u>2021</u>
Westech	\$ 165,928
Total	<u><u>\$ 165,928</u></u>

B. There were no amounts of tax increment paid to any taxing agency during the year.

C. The outstanding principal amount of bonds issued or other loans incurred to finance the costs associated with project areas is as follows:

	<u>2021</u>
Excise tax and tax increment revenue bonds	\$ 9,100,000
Due to other funds	<u><u>1,812,609</u></u>
	<u><u>\$ 10,912,609</u></u>

The actual amount expended for:

	<u>2021</u>
Administrative costs of the Agency	\$ 475,229
Principal on bonds payable	805,000
Interest and fiscal charges on bonds	429,675
Market Station improvement costs	<u><u>79,495</u></u>
	<u><u>\$ 1,789,399</u></u>

**NOTE 12 – CONTINGENT LIABILITIES**

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amounts, if any, of expenditures, which may be disallowed by the grantor, cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

The City is a defendant in various lawsuits. Although the outcome of most of these lawsuits is not presently determinable, it is the opinion of the City's counsel that resolution of these matters will not have a material adverse effect on the financial condition of the City.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO THE FINANCIAL STATEMENTS**

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**NOTE 13 – COMMITMENTS**

The City has committed with six other entities to fund future capital projects of the Central Valley Water Reclamation Facility.

The City has entered into agreements with a contractor for the reconstruction of 500 West. Under this agreement, the City has a commitment of approximately \$350,000 as of June 30, 2021.

The City has entered into an agreement with a contractor for a Main Street lighting project. As of June 30, 2021, the City had remaining commitments of approximately \$245,000 in connection with this agreement.

**NOTE 14 – SUBSEQUENT EVENTS**

Subsequent to June 30, 2021, the City amended the general fund budget, increasing budgeted expenditures for wages and benefits of sworn police officers by \$1,140,000, in response to sudden market changes.

Also subsequent to June 30, 2021, the Redevelopment Agency closed on the sale of property acquired for redevelopment at a total contract sales price of \$4,570,000, resulting in net proceeds of \$3,162,504.

Also subsequent to June 30, 2021, the State of Utah awarded the City approximately \$2,500,000 for public safety and homeless outreach costs associated with the homeless shelter mitigation program.

Also subsequent to June 30, 2021, the City has entered into a contract for the purchase of a fire engine for approximately \$800,000. The City also entered into a contract to purchase a fire engine under a lease purchase agreement for approximately \$1,400,000.

**REQUIRED SUPPLEMENTARY INFORMATION**

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**CITY OF SOUTH SALT LAKE**

**SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**

**BUDGET AND ACTUAL - GENERAL FUND**

For the year ended June 30, 2021

	Budgeted Amounts		Variance with Final Budget- Positive (Negative)	
	Original	Final	Actual Amounts	
<b>Revenues:</b>				
Property taxes	\$ 5,584,017	\$ 5,584,017	\$ 5,751,141	\$ 167,124
Sales taxes	11,700,000	12,065,000	14,436,926	2,371,926
Other taxes	3,015,000	3,015,000	2,970,799	(44,201)
Licenses and permits	1,850,000	1,850,000	1,994,428	144,428
Intergovernmental	5,769,850	5,886,850	6,090,875	204,025
Charges for services	1,860,800	1,895,800	2,449,249	553,449
Fines and forfeitures	635,000	635,000	525,367	(109,633)
Investment earnings	100,000	100,000	55,485	(44,515)
Rental income	262,000	262,000	291,170	29,170
Miscellaneous revenues	569,150	569,150	362,122	(207,028)
<b>Total revenues</b>	<b>31,345,817</b>	<b>31,862,817</b>	<b>34,927,562</b>	<b>3,064,745</b>
<b>Expenditures:</b>				
Current:				
General government:				
Administrative	2,454,000	2,492,000	2,342,787	149,213
City council	178,900	178,900	171,206	7,694
Municipal court	798,050	798,050	706,160	91,890
City attorney	650,800	696,800	636,583	60,217
City hall building	384,000	403,000	369,877	33,123
Public buildings	492,900	492,900	403,915	88,985
Public safety:				
Police department	10,335,700	10,441,700	9,835,347	606,353
Dispatching	547,000	547,000	545,951	1,049
Urban livability	645,300	645,300	576,209	69,091
Fire department	7,691,900	7,845,900	7,506,976	338,924
Highways and public improvements:				
Streets and highways	2,301,850	2,319,850	1,940,050	379,800
Engineering	1,593,300	1,648,300	1,426,952	221,348
Public assets	648,840	648,840	644,093	4,747
Building and planning services	1,373,225	1,454,225	1,356,551	97,674
Parks, recreation and culture:				
Recreation	491,350	491,350	397,423	93,927
Parks	491,890	491,890	474,448	17,442
SSL Promise	2,500,000	2,500,000	1,970,236	529,764
Community events	168,500	168,500	150,569	17,931
Capital outlay: Highways and public improvements - Streets	685,000	685,000	157,814	527,186
<b>Total expenditures</b>	<b>34,432,505</b>	<b>34,949,505</b>	<b>31,613,147</b>	<b>3,336,358</b>
<b>Excess of Revenues Over Expenditures</b>	<b>(3,086,688)</b>	<b>(3,086,688)</b>	<b>3,314,415</b>	<b>6,401,103</b>
Other Financing Sources (Uses):				
Transfers in (out)	(1,291,000)	(1,291,000)	(1,291,000)	-
Total other financing sources (uses)	(1,291,000)	(1,291,000)	(1,291,000)	-
<b>Net Change in Fund Balances</b>	<b>(4,377,688)</b>	<b>(4,377,688)</b>	<b>2,023,415</b>	<b>6,401,103</b>
<b>Fund Balances – Beginning</b>	<b>11,391,412</b>	<b>11,391,412</b>	<b>11,391,412</b>	<b>-</b>
<b>Fund Balances – Ending</b>	<b>\$ 7,013,724</b>	<b>\$ 7,013,724</b>	<b>\$ 13,414,827</b>	<b>\$ 6,401,103</b>

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**  
**SCHEDULES OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL - REDEVELOPMENT AGENCY**  
For the year ended June 30, 2021

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	<u>Budgeted Amounts</u>		Actual Amounts (Budgetary Basis)	Variance with Final Budget- Positive (Negative)
	<u>Original</u>	<u>Final</u>		
<b>Revenues:</b>				
Property taxes	\$ 394,000	\$ 394,000	\$ 165,928	\$ (228,072)
Investment earnings	500	500	319	(181)
Miscellaneous	125,000	125,000	-	(125,000)
<b>Total revenues</b>	<u>519,500</u>	<u>519,500</u>	<u>166,247</u>	<u>(353,253)</u>
<b>Expenditures:</b>				
Current:				
General government:	564,500	564,500	475,229	89,271
Highways and public improvements	406,500	406,500	79,495	327,005
Redevelopment	333,000	333,000	13,670	319,330
Debt Service:				
Principal retirement	1,805,000	1,805,000	805,000	1,000,000
Interest and fiscal charges	578,000	578,000	429,675	148,325
Bond issuance costs	-	-	190,559	(190,559)
<b>Total expenditures</b>	<u>3,687,000</u>	<u>3,687,000</u>	<u>1,993,628</u>	<u>1,693,372</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(3,167,500)</u>	<u>(3,167,500)</u>	<u>(1,827,381)</u>	<u>1,340,119</u>
<b>Other Financing Sources (Uses):</b>				
Transfers in (out)	1,291,000	1,291,000	1,291,000	-
Refunding bonds issued	-	-	9,100,000	9,100,000
Premium of refunding bonds issued	-	-	1,482,176	1,482,176
Payment to refunded bond escrow agent	-	-	(10,590,199)	(10,590,199)
Proceeds from sale of property acquired for redevelopment	4,570,000	4,570,000	-	(4,570,000)
<b>Total other financing sources (uses)</b>	<u>5,861,000</u>	<u>5,861,000</u>	<u>1,282,977</u>	<u>(4,578,023)</u>
<b>Net Change in Fund Balances</b>	<u>2,693,500</u>	<u>2,693,500</u>	<u>(544,404)</u>	<u>(3,237,904)</u>
<b>Fund Balances – Beginning, as restated</b>	<u>4,602,082</u>	<u>4,602,082</u>	<u>4,602,082</u>	<u>-</u>
<b>Fund Balances – Ending</b>	<u><u>\$ 7,295,582</u></u>	<u><u>\$ 7,295,582</u></u>	<u><u>\$ 4,057,678</u></u>	<u><u>\$(3,237,904)</u></u>

The accompanying notes are an integral part of this financial statement.

**CITY OF SOUTH SALT LAKE**

**Schedules of the City's Proportionate Share of the Net Pension Liability (Asset) –**

**Utah Retirement Systems**

Last Seven Plan (Calendar) Years

Plan Year	City's Proportion of Net Pension Liability (Asset)	City's Proportionate Share of the Net Pension Liability (Asset)	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability (Asset) as a Percentage of Its Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
<b>Tier 1 Noncontributory System:</b>					
2021	0.4743569 %	\$ 243,318	\$ 3,575,940	6.80 %	99.2 %
2020	0.4700026 %	1,771,378	3,657,925	48.43 %	93.7 %
2019	0.4638804 %	3,415,887	3,613,013	94.54 %	87.0 %
2018	0.4635013 %	2,030,738	3,665,873	55.40 %	91.9 %
2017	0.4772586 %	3,064,585	3,914,785	78.28 %	87.3 %
2016	0.4638931 %	2,624,933	3,845,815	68.25 %	87.8 %
2015	0.4844024 %	2,103,389	4,029,647	52.20 %	90.2 %
<b>Public Safety System:</b>					
2021	1.9784769 %	\$ 1,642,613	\$ 2,855,429	57.53 %	95.5 %
2020	1.9478711 %	3,127,536	2,807,164	111.41 %	90.9 %
2019	0.0177061 %	4,555,033	2,640,424	172.51 %	84.7 %
2018	1.7508336 %	2,746,460	2,576,246	106.61 %	90.2 %
2017	1.8602397 %	3,774,940	2,734,900	138.03 %	86.5 %
2016	1.8786968 %	3,365,218	2,803,802	120.02 %	87.1 %
2015	1.9929293 %	2,506,274	3,049,752	82.18 %	90.5 %
<b>Firefighters System:</b>					
2021	8.1695007 %	\$ (2,284,356)	\$ 2,665,227	(85.71)%	110.5 %
2020	7.3567202 %	(912,380)	2,380,149	(38.33)%	105.0 %
2019	0.2742852 %	117,470	3,225,660	3.64 %	90.8 %
2018	0.2692763 %	23,741	2,644,111	0.90 %	97.4 %
2017	0.2647474 %	29,532	2,171,140	1.36 %	95.1 %
2016	0.2453760 %	(536)	1,584,600	(0.03)%	100.2 %
2015	0.2161573 %	(6,551)	1,057,666	(0.62)%	103.5 %
<b>Tier 2 Public Employees System:</b>					
2021	0.1562796 %	\$ 22,477	\$ 2,498,390	0.90 %	98.3 %
2020	0.1590859 %	35,780	2,211,000	1.62 %	96.5 %
2019	7.4018263 %	961,107	2,454,080	39.16 %	94.3 %
2018	7.9670752 %	(497,586)	2,483,013	(20.04)%	103.0 %
2017	9.6015631 %	(75,694)	2,848,274	(2.66)%	100.4 %
2016	9.6025888 %	(173,922)	2,726,926	(6.38)%	101.0 %
2015	10.1011834 %	(576,412)	2,789,645	(20.66)%	103.5 %
<b>Tier 2 Public Safety and Firefighters:</b>					
2021	1.2127292 %	\$ 108,775	\$ 2,422,156	4.49 %	93.1 %
2020	1.1978986 %	112,680	1,973,975	5.71 %	89.6 %
2019	0.8251895 %	20,676	1,104,284	1.87 %	95.6 %
2018	0.9508348 %	(11,002)	1,003,771	(1.10)%	103.0 %
2017	0.9858136 %	(8,557)	814,504	(1.05)%	103.6 %
2016	0.7412166 %	(10,829)	441,213	(2.45)%	110.7 %
2015	0.3347151 %	(4,952)	138,515	(3.58)%	120.5 %

The accompanying notes are an integral part of this schedule.

**CITY OF SOUTH SALT LAKE**  
**Schedules of City Contributions – Utah Retirement Systems**  
Last Eight Reporting (Fiscal) Years

<u>Reporting Year</u>	<u>Contractually Required Contribution</u>	<u>Contributions in Relation to the Contractually Required Contribution</u>	<u>Contribution Deficiency (Excess)</u>	<u>City's Covered Payroll</u>	<u>Contributions as a Percentage of Covered Payroll</u>
<b>Tier 1 Noncontributory System:</b>					
2021	\$ 632,297	\$ 632,297	\$ -	\$ 3,565,195	17.74 %
2020	637,440	637,440	-	3,598,499	17.71 %
2019	645,311	645,311	-	3,654,156	17.66 %
2018	647,580	647,580	-	3,638,206	17.80 %
2017	685,959	685,959	-	3,829,211	17.91 %
2016	682,065	682,065	-	3,804,154	17.93 %
2015	709,411	709,411	-	3,902,803	18.18 %
2014	714,812	714,812	-	4,166,753	17.16 %
<b>Public Safety System:</b>					
2021	\$ 883,069	\$ 883,069	\$ -	\$ 2,777,352	31.80 %
2020	945,583	945,583	-	2,905,685	32.54 %
2019	868,849	868,849	-	2,691,143	32.29 %
2018	845,885	845,885	-	2,615,021	32.35 %
2017	874,983	874,983	-	2,674,697	32.71 %
2016	877,139	877,139	-	2,692,988	32.57 %
2015	962,509	962,509	-	2,937,283	32.77 %
2014	961,403	961,403	-	3,145,760	30.56 %
<b>Firefighters System:</b>					
2021	\$ 120,646	\$ 120,646	\$ -	\$ 2,617,641	4.61 %
2020	118,665	118,665	-	2,563,095	4.63 %
2019	104,291	104,291	-	2,366,469	4.41 %
2018	88,962	88,962	-	2,417,367	3.68 %
2017	98,315	98,315	-	2,679,155	3.67 %
2016	106,229	106,229	-	2,807,604	3.78 %
2015	100,933	100,933	-	2,784,354	3.63 %
2014	77,323	77,323	-	2,748,282	2.81 %
<b>Tier 2 Public Employees System</b>					
2021	\$ 437,039	\$ 437,039	\$ -	\$ 2,775,089	15.75 %
2020	368,577	368,577	-	2,357,085	15.64 %
2019	324,639	324,639	-	2,089,885	15.53 %
2018	258,310	258,310	-	1,711,676	15.09 %
2017	254,533	254,533	-	1,707,553	14.91 %
2016	175,619	175,619	-	1,177,861	14.91 %
2015	129,757	129,757	-	868,354	14.94 %
2014	81,435	81,435	-	583,420	13.96 %
<b>Tier 2 Public Safety and Firefighter System</b>					
2021	\$ 541,882	\$ 541,882	\$ -	\$ 2,446,194	22.15 %
2020	455,728	455,728	-	2,388,891	19.08 %
2019	276,578	276,578	-	1,394,634	19.83 %
2018	196,256	196,256	-	1,046,369	18.76 %
2017	194,686	194,686	-	989,937	19.67 %
2016	129,495	129,495	-	589,487	21.97 %
2015	57,347	57,347	-	253,843	22.59 %
2014	23,024	23,024	-	117,746	19.55 %
<b>Tier 2 Public Employee DC Only System</b>					
2021	\$ 60,180	\$ 60,180	\$ -	\$ 902,517	6.67 %
2020	64,423	64,423	-	962,075	6.70 %
2019	50,443	50,443	-	754,152	6.69 %
2018	38,185	38,185	-	567,987	6.72 %
2017	19,209	19,209	-	287,248	6.69 %
2016	8,426	8,426	-	125,949	6.69 %
2015	3,507	3,507	-	52,047	6.74 %
2014	2,616	2,616	-	46,878	5.58 %
<b>Tier 2 Public Safety and Firefighter System - DC Only System</b>					
2021	\$ 12,219	\$ 12,219	\$ -	\$ 767,155	1.59 %
2020	811	811	-	569,615	0.14 %
2019	1,663	1,663	-	352,122	0.47 %
2018	6,301	6,301	-	214,148	2.94 %
2017	1,883	1,883	-	83,584	2.25 %
2016	37	37	-	46,859	0.08 %
2015	33	33	-	41,347	0.08 %
2014	23	23	-	21,205	0.11 %

The accompanying notes are an integral part of this schedule.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

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**NOTE A – GENERAL FUND AND REDEVELOPMENT AGENCY BUDGETARY INFORMATION**

The budgets for the general fund is adopted and presented on a modified accrual basis consistent with U.S. generally accepted accounting principles. See Note 1 to the basic financial statements.

**NOTE B – CHANGES IN ASSUMPTIONS – UTAH RETIREMENT SYSTEMS**

Amount reported in plan year 2020 reflect a number of demographic assumption updates (e.g. rates of termination, disability, retirement, as well as an updated mortality and salary increase assumption). These assumptions were adopted by the Utah State Retirement Board as a result of an Actuarial Experience Study performed for the Utah Retirement Systems. In aggregate, those assumption changes resulted in a \$201 million increase in the Total Pension Liability, which is about 0.50% of the Total Pension Liability as of December 31, 2019 for all plans combined.

Assumptions for plan years 2019 and 2018 remain unchanged from the prior year.

Amounts reported in plan year 2017 reflect the following assumption changes adopted from the January 1, 2017 valuation:

- The investment return assumption was decreased from 7.20% to 6.95%.
- The inflation assumption decreased from 2.60% to 2.50%.
- The life expectancy assumption increased for most groups.
- The wage inflation assumption decreased from 3.35% to 3.25%.
- The payroll growth assumption decreased from 3.10% to 3.00%.

Amounts reported in plan year 2016 reflect the following assumption changes adopted from the January 1, 2016 valuation:

- The investment return assumption was decreased from 7.50% to 7.20%.
- The inflation assumption decreased from 2.75% to 2.60%.
- Both the payroll growth and wage inflation assumptions were decreased by 0.15%.

Amounts reported in plan year 2015 reflect the following assumption changes adopted from the January 1, 2015 valuation:

- The wage inflation assumption for all employee groups was decreased from 3.75% to 3.50%.
- The payroll growth assumption was decreased from 3.50% to 3.25%.
- Other assumptions that were modified: rate of salary increases, post retirement mortality, and certain demographics.

**NOTE C – SCHEDULES OF THE CITY’S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY (ASSET) – UTAH RETIREMENT SYSTEMS**

These schedules only present information for the 2015 and subsequent measurement periods of the plans; prior-year information is not available.

**CITY OF SOUTH SALT LAKE**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

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**NOTE D – SCHEDULES OF CITY CONTRIBUTIONS – UTAH RETIREMENT SYSTEMS**

These schedules only present information for the 2014 and subsequent reporting periods of the plans; prior-year information is not available.

Contributions as a percentage of covered payroll may be different than the Utah State Retirement Board certified rate due to rounding or other administrative issues. A portion of the required contributions in the Tier 2 plans is used to finance the unfunded actuarial accrued liability of the Tier 1 plans.

**OTHER SUPPLEMENTARY INFORMATION**

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**CITY OF SOUTH SALT LAKE**

**SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES –**

**BUDGET AND ACTUAL**

**CAPITAL PROJECTS FUND**

For the year ended June 30, 2021

	<u>Budgeted Amounts</u>			Variance with Final Budget- Positive (Negative)
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	
			<u>Amounts</u>	
<b>Revenues:</b>				
Sales taxes	\$ -	\$ 225,000	\$ 5,003,892	\$ 4,778,892
Intergovernmental	2,607,000	2,977,000	5,381,830	2,404,830
Impact fees	300,000	300,000	201,993	(98,007)
Investment earnings	230,000	230,000	107,012	(122,988)
Miscellaneous revenues	-	-	34,781	34,781
Total revenues	<u>3,137,000</u>	<u>3,732,000</u>	<u>10,729,508</u>	<u>6,997,508</u>
<b>Expenditures:</b>				
Capital outlay:				
General government	868,000	1,111,000	771,476	339,524
Public safety	680,000	934,000	779,480	154,520
Highways and public improvements	3,552,000	3,594,000	2,572,395	1,021,605
Parks and recreation	<u>757,000</u>	<u>828,000</u>	<u>708,349</u>	<u>119,651</u>
Total expenditures	<u>5,857,000</u>	<u>6,467,000</u>	<u>4,831,700</u>	<u>1,635,300</u>
<b>Excess (Deficiency) of Revenues Over (Under) Expenditures</b>	<u>(2,720,000)</u>	<u>(2,735,000)</u>	<u>5,897,808</u>	<u>8,632,808</u>
<b>Other Financing Sources (Uses):</b>				
Transfers (out)	-	-	-	-
Sale of capital assets	<u>50,000</u>	<u>50,000</u>	<u>122,950</u>	<u>72,950</u>
Total other financing sources (uses)	<u>50,000</u>	<u>50,000</u>	<u>122,950</u>	<u>72,950</u>
<b>Net Change in Fund Balances</b>	<u>(2,670,000)</u>	<u>(2,685,000)</u>	<u>6,020,758</u>	<u>8,705,758</u>
<b>Fund Balances – Beginning</b>	<u>18,014,968</u>	<u>18,014,968</u>	<u>18,014,968</u>	<u>-</u>
<b>Fund Balances – Ending</b>	<u>\$15,344,968</u>	<u>\$15,329,968</u>	<u>\$24,035,726</u>	<u>\$ 8,705,758</u>

The accompanying notes are an integral part of this financial statement.

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# Statistical Section

## STATISTICAL SECTION

This part of the City of South Salt Lake's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
Financial Trends	60-66
These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	
Revenue Capacity	67-70
These schedules contain information to help the reader assess one of the City's revenue sources, sales taxes.	
Debt Capacity	71-76
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	77-79
These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	
Operating Information	80-82
These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	

**CITY OF SOUTH SALT LAKE**  
**NET POSITION BY COMPONENT**  
Last Ten Fiscal Years  
(accrual basis of accounting)  
(amounts expressed in thousands)

	2012	2013	2014	2015*	2016	2017	2018	2019	2020	2021
Governmental activities										
Net investment in capital assets	\$ 43,342	\$ 43,908	\$ 43,243	\$ 43,232	\$ 44,489	\$ 44,327	\$ 44,687	\$ 49,468	\$ 50,064	\$ 50,098
Restricted	3,170	2,461	3,011	2,698	1,601	2,349	2,655	4,164	6,442	9,194
Unrestricted	18,581	15,698	16,106	10,002	10,252	8,234	9,460	12,042	15,921	24,536
Total governmental activities net position	<u>\$ 65,093</u>	<u>\$ 62,067</u>	<u>\$ 62,360</u>	<u>\$ 55,932</u>	<u>\$ 56,342</u>	<u>\$ 54,910</u>	<u>\$ 56,802</u>	<u>\$ 65,674</u>	<u>\$ 72,427</u>	<u>\$ 83,828</u>
Business-type activities										
Net investment in capital assets	\$ 10,269	\$ 10,752	\$ 10,826	\$ 10,513	\$ 10,809	\$ 11,132	\$ 11,593	\$ 10,850	\$ 10,890	\$ 10,408
Restricted	894	978	1,064	1,147	748	1,001	1,305	1,638	2,612	3,044
Unrestricted	7,442	7,638	7,464	7,323	8,666	7,872	6,788	3,328	3,111	2,641
Total business-type activities net position	<u>\$ 18,605</u>	<u>\$ 19,368</u>	<u>\$ 19,354</u>	<u>\$ 18,983</u>	<u>\$ 20,223</u>	<u>\$ 20,005</u>	<u>\$ 19,686</u>	<u>\$ 15,816</u>	<u>\$ 16,613</u>	<u>\$ 16,093</u>
Primary government										
Net investment in capital assets	\$ 53,611	\$ 54,660	\$ 54,069	\$ 53,745	\$ 55,298	\$ 55,459	\$ 56,280	\$ 60,318	\$ 60,954	\$ 60,506
Restricted	4,064	3,439	4,075	3,845	2,349	3,350	3,960	5,802	9,054	12,238
Unrestricted	26,023	23,336	23,570	17,325	18,918	16,106	16,248	15,370	19,032	27,177
Total primary government net position	<u>\$ 83,698</u>	<u>\$ 81,435</u>	<u>\$ 81,714</u>	<u>\$ 74,915</u>	<u>\$ 76,565</u>	<u>\$ 74,915</u>	<u>\$ 76,488</u>	<u>\$ 81,490</u>	<u>\$ 89,040</u>	<u>\$ 99,921</u>

\* GASB 68 implemented in FY 2015

**CITY OF SOUTH SALT LAKE**  
**CHANGES IN NET POSITION**

Last Ten Fiscal Years

(accrual basis of accounting)

(amounts expressed in thousands)

<b>Expenses</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>
<b>Governmental Activities:</b>										
General government	\$ 5,386	\$ 5,430	\$ 6,489	\$ 5,224	\$ 5,122	\$ 5,367	\$ 5,769	\$ 5,617	\$ 6,230	\$ 5,833
Public safety	13,445	13,721	13,683	13,418	13,639	14,444	14,130	17,202	19,882	19,432
Highways and public improvements	4,505	8,332	6,493	4,722	3,994	4,464	5,376	5,300	5,439	6,854
Parks, recreation and culture	2,133	1,881	2,175	2,546	3,010	4,123	3,544	3,803	3,530	3,230
Redevelopment	901	506	665	4,820	2,268	3,198	197	1,196	1,074	158
Interest on long-term debt	968	801	948	669	641	618	584	548	512	455
Total governmental activities	<u>27,338</u>	<u>30,671</u>	<u>30,453</u>	<u>31,399</u>	<u>28,674</u>	<u>32,214</u>	<u>29,600</u>	<u>33,666</u>	<u>36,667</u>	<u>35,962</u>
<b>Business-type Activities:</b>										
Water utility	1,831	2,014	2,104	2,194	2,219	2,204	2,436	2,719	2,696	2,463
Sewer utility	1,320	1,297	1,483	1,478	1,594	1,871	2,314	1,558	1,847	4,118
Solid waste collection *	n/a	n/a	n/a	443	407	408	453	536	520	512
Housing	196	198	222	353	70	837	108	-	-	-
Ambulance services	1,165	1,205	1,178	1,205	1,365	1,388	1,359	-	-	-
Total business-type activities	<u>4,512</u>	<u>4,714</u>	<u>4,987</u>	<u>5,673</u>	<u>5,655</u>	<u>6,708</u>	<u>6,670</u>	<u>4,813</u>	<u>5,063</u>	<u>7,093</u>
Total expenses	<u><u>\$ 31,850</u></u>	<u><u>\$ 35,385</u></u>	<u><u>\$ 35,440</u></u>	<u><u>\$ 37,072</u></u>	<u><u>\$ 34,329</u></u>	<u><u>\$ 38,922</u></u>	<u><u>\$ 36,270</u></u>	<u><u>\$ 38,479</u></u>	<u><u>\$ 41,730</u></u>	<u><u>\$ 43,055</u></u>
<b>Program Revenues</b>										
<b>Governmental Activities:</b>										
Charges for services:										
General government	\$ 1,780	\$ 2,094	\$ 2,138	\$ 2,068	\$ 2,301	\$ 2,751	\$ 2,501	\$ 3,236	\$ 4,590	\$ 2,691
Public Safety	1,426	1,282	1,136	1,042	1,049	980	997	2,114	2,540	2,589
Highways and public improvements	-	-	-	-	-	-	-	-	-	-
Parks and recreation	65	34	29	31	35	64	45	70	78	58
Redevelopment	-	-	-	-	-	-	-	-	14	-
Operating grants and contributions	2,035	1,362	1,745	2,692	3,236	3,284	3,639	5,212	7,065	7,109
Capital grants and contributions	57	719	3,249	1,438	228	1,123	662	1,868	2,577	5,316
Total governmental activities	<u>5,363</u>	<u>5,491</u>	<u>8,297</u>	<u>7,271</u>	<u>6,849</u>	<u>8,202</u>	<u>7,844</u>	<u>12,500</u>	<u>16,864</u>	<u>17,763</u>
<b>Business-type Activities:</b>										
Charges for services:										
Water utility	1,804	2,427	2,317	2,283	2,259	2,265	2,221	2,494	2,511	2,490
Sewer utility	1,229	1,242	1,292	1,290	1,613	2,002	1,954	2,850	2,832	3,540
Solid waste collection *	n/a	n/a	n/a	495	504	500	503	496	503	527
Housing	147	214	103	66	52	46	59	-	-	-
Ambulance services	1,002	862	957	965	1,201	1,284	1,248	-	-	-
Operating grants and contributions	111	89	59	246	110	92	50	-	-	-
Capital grants and contributions	176	291	-	-	-	252	219	-	-	-
Total business-type activities	<u>4,469</u>	<u>5,125</u>	<u>4,728</u>	<u>5,345</u>	<u>5,739</u>	<u>6,441</u>	<u>6,254</u>	<u>5,840</u>	<u>5,846</u>	<u>6,557</u>

Total program revenues	<u>\$ 9,832</u>	<u>\$ 10,616</u>	<u>\$ 13,025</u>	<u>\$ 12,616</u>	<u>\$ 12,588</u>	<u>\$ 14,643</u>	<u>\$ 14,098</u>	<u>\$ 18,340</u>	<u>\$ 22,710</u>	<u>\$ 24,320</u>
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## CITY OF SOUTH SALT LAKE CHANGES IN NET POSITION

Last Ten Fiscal Years

(accrual basis of accounting)

(amounts expressed in thousands)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Net (Expense)/Revenue										
Governmental Activities	\$ (21,975)	\$ (25,180)	\$ (22,156)	\$ (24,128)	\$ (21,825)	\$ (24,012)	\$ (21,756)	\$ (21,166)	\$ (19,803)	\$ (18,199)
Business-type Activities	(43)	411	(259)	(328)	84	(267)	(416)	1,027	783	(536)
Total net expense	<u>\$ (22,018)</u>	<u>\$ (24,769)</u>	<u>\$ (22,415)</u>	<u>\$ (24,456)</u>	<u>\$ (21,741)</u>	<u>\$ (24,279)</u>	<u>\$ (22,172)</u>	<u>\$ (20,139)</u>	<u>\$ (19,020)</u>	<u>\$ (18,735)</u>
<b>General Revenues and Transfers</b>										
Governmental Activities:										
Taxes										
Property taxes	\$ 5,461	\$ 5,775	\$ 5,685	\$ 5,551	\$ 5,632	\$ 5,653	\$ 5,723	\$ 5,579	\$ 5,805	\$ 5,934
Sales taxes	13,314	13,307	13,557	13,749	14,291	13,485	14,390	15,717	17,081	19,441
Energy sales and use tax	3,086	3,232	3,296	3,252	3,294	3,200	3,092	3,002	2,929	2,926
Transient room tax	30	30	32	35	39	42	43	39	39	45
Unrestricted investment earnings	152	135	93	90	122	233	391	655	552	165
Gain on sale of capital assets	61	18	6	71	557	3	59	21	150	111
Loss on forgiveness of interfund note	-	-	-	-	(1,544)	-	-	-	-	-
Transfers	(163)	(343)	(220)	(254)	(156)	(36)	(51)	2,151	-	-
Total governmental activities	<u>21,941</u>	<u>22,154</u>	<u>22,449</u>	<u>22,494</u>	<u>22,235</u>	<u>22,580</u>	<u>23,647</u>	<u>27,164</u>	<u>26,556</u>	<u>28,622</u>
Business-type Activities:										
Unrestricted investment earnings	11	9	25	11	15	13	15	20	13	17
Gain on sale of capital assets	-	-	-	-	-	-	31	-	-	-
Gain on forgiveness of interfund note	-	-	-	-	1,544	-	-	-	-	-
Transfers	163	343	220	254	156	36	51	(2,151)	-	-
Total business-type activities	<u>174</u>	<u>352</u>	<u>245</u>	<u>265</u>	<u>1,715</u>	<u>49</u>	<u>97</u>	<u>(2,131)</u>	<u>13</u>	<u>17</u>
Total general revenues and transfers	<u>\$ 22,115</u>	<u>\$ 22,506</u>	<u>\$ 22,694</u>	<u>\$ 22,759</u>	<u>\$ 23,950</u>	<u>\$ 22,629</u>	<u>\$ 23,744</u>	<u>\$ 25,033</u>	<u>\$ 26,569</u>	<u>\$ 28,639</u>
<b>Change in Net Position</b>										
Governmental activities	\$ (34)	\$ (3,026)	\$ 293	\$ (1,634)	\$ 410	\$ (1,432)	\$ 1,891	\$ 5,998	\$ 6,753	\$ 10,423
Business-type activities	131	763	(14)	(63)	1,799	(218)	(319)	(1,104)	796	(519)
Total change in net position	<u>\$ 97</u>	<u>\$ (2,263)</u>	<u>\$ 279</u>	<u>\$ (1,697)</u>	<u>\$ 2,209</u>	<u>\$ (1,650)</u>	<u>\$ 1,572</u>	<u>\$ 4,894</u>	<u>\$ 7,549</u>	<u>\$ 9,904</u>

Source: South Salt Lake Finance Department

\* n/a - Not applicable, Solid Waste Collection program began July 1, 2014

**CITY OF SOUTH SALT LAKE**  
**GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE**  
Last Ten Fiscal Years  
(accretion basis of accounting)  
(amounts expressed in thousands)

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Fiscal Year	Property		Sales		Energy Sales and Use		Transient Room		Total
		Tax		Tax		Tax		Tax	
2012	\$ 5,461		\$ 13,314		\$ 3,086		\$ 30		\$ 21,891
2013	5,775		13,307		3,232		30		22,344
2014	5,685		13,557		3,296		32		22,570
2015	5,551		13,749		3,252		35		22,587
2016	5,632		14,291		3,294		39		23,256
2017	5,653		13,485		3,200		42		22,380
2018	5,723		14,390		3,092		43		23,248
2019	5,579		15,717		3,002		39		24,337
2020	5,805		17,081		2,929		39		25,854
2021	5,934		19,441		2,926		45		28,346

Source: South Salt Lake Finance Department

**CITY OF SOUTH SALT LAKE**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts expressed in thousands)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General Fund										
Unassigned	\$ 3,502	\$ 3,606	\$ 3,573	\$ 3,573	\$ 4,085	\$ 4,350	\$ 4,372	\$ 6,797	\$ 8,303	\$ 9,710
Restricted	-	-	-	-	-	-	-	2,873	3,088	3,705
Total general fund	<u>\$ 3,502</u>	<u>\$ 3,606</u>	<u>\$ 3,573</u>	<u>\$ 3,573</u>	<u>\$ 4,085</u>	<u>\$ 4,350</u>	<u>\$ 4,372</u>	<u>\$ 9,670</u>	<u>\$ 11,391</u>	<u>\$ 13,415</u>
All other governmental funds										
Assigned	\$ 25,401	\$ 22,180	\$ 22,636	\$ 20,261	\$ 19,063	\$ 16,771	\$ 16,978	\$ 16,934	\$ 18,286	\$ 22,605
Restricted	3,205	2,461	3,011	2,698	1,601	2,349	2,655	1,291	3,354	5,488
Total all other governmental funds	<u>\$ 28,606</u>	<u>\$ 24,641</u>	<u>\$ 25,647</u>	<u>\$ 22,959</u>	<u>\$ 20,664</u>	<u>\$ 19,120</u>	<u>\$ 19,633</u>	<u>\$ 18,225</u>	<u>\$ 21,640</u>	<u>\$ 28,093</u>

Source: South Salt Lake Finance Department

**CITY OF SOUTH SALT LAKE**  
**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**

Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts expressed in thousands)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Revenues</b>										
Taxes	\$ 21,919	\$ 22,328	\$ 22,521	\$ 22,564	\$ 23,164	\$ 22,276	\$ 23,050	\$ 24,245	\$ 25,718	\$ 28,329
Licenses and permits	902	933	1,067	1,301	1,595	1,883	1,690	2,346	2,848	1,994
Intergovernmental	1,847	1,786	4,490	3,543	2,850	3,905	3,527	5,659	7,275	11,473
Charges for services	441	540	592	277	337	639	543	1,883	3,099	2,449
Fines and forfeitures	1,383	1,234	1,086	979	921	937	917	760	700	525
Investment earnings	148	132	90	84	118	227	382	641	532	163
Miscellaneous	790	997	842	1,016	1,000	666	1,167	1,675	2,079	890
Total revenues	<u>27,430</u>	<u>27,950</u>	<u>30,688</u>	<u>29,764</u>	<u>29,985</u>	<u>30,533</u>	<u>31,276</u>	<u>37,209</u>	<u>42,251</u>	<u>45,823</u>
<b>Expenditures</b>										
Current:										
General government	4,175	4,566	4,538	4,666	4,544	4,662	4,864	4,803	4,436	5,106
Public safety	12,627	12,782	12,705	12,762	12,706	13,039	13,320	15,414	17,595	18,464
Highways and public improvements	4,470	3,695	3,813	3,815	3,547	4,861	4,304	3,992	4,584	5,447
Parks, recreation and culture	2,015	1,728	2,024	2,447	2,926	3,217	3,323	3,350	2,859	2,993
Redevelopment	232	314	242	4,722	1,804	1,863	-	1,075	1,531	14
Debt service:										
Principal	916	693	712	936	930	642	974	1,021	864	805
Interest and fiscal charges	1,270	791	895	676	653	628	599	563	524	430
Bond issuance costs	69	-	-	-	-	-	-	-	-	191
Capital outlay	<u>3,206</u>	<u>6,926</u>	<u>5,888</u>	<u>2,717</u>	<u>3,527</u>	<u>2,959</u>	<u>3,379</u>	<u>8,253</u>	<u>4,855</u>	<u>4,988</u>
Total expenditures	<u>28,980</u>	<u>31,495</u>	<u>30,817</u>	<u>32,741</u>	<u>30,637</u>	<u>31,871</u>	<u>30,763</u>	<u>38,471</u>	<u>37,248</u>	<u>38,438</u>
Excess (Deficiency) of Revenues over (under) Expenditures	<u>(1,550)</u>	<u>(3,545)</u>	<u>(129)</u>	<u>(2,977)</u>	<u>(652)</u>	<u>(1,338)</u>	<u>513</u>	<u>(1,262)</u>	<u>5,003</u>	<u>7,385</u>

**CITY OF SOUTH SALT LAKE**

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS (CONTINUED)**

Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts expressed in thousands)

	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Other Financing Sources (Uses)</b>										
Transfers in	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,152	\$ -	\$ -
Transfers out	(163)	(343)	(220)	(254)	(1,700)	(36)	(51)	-	-	-
Proceeds from loans/bonds	-	-	-	-	-	-	-	-	-	9,100
Premium on refunding bonds	-	-	-	-	-	-	-	-	-	1,482
Capital leases	-	-	997	420	-	80	-	-	-	-
Sale of capital assets	65	27	326	122	570	14	73	127	133	123
Payment to refunded bond escrow agent	-	-	-	-	-	-	-	-	-	(10,590)
Total other financing sources (uses)	(98)	(316)	1,103	288	(1,130)	58	22	2,279	133	115
Net change in fund balances	<u>\$ (1,648)</u>	<u>\$ (3,861)</u>	<u>\$ 974</u>	<u>\$ (2,689)</u>	<u>\$ (1,782)</u>	<u>\$ (1,280)</u>	<u>\$ 535</u>	<u>\$ 1,017</u>	<u>\$ 5,136</u>	<u>\$ 7,500</u>
Debt service as a percentage of noncapital expenditures	8.5%	6.0%	6.4%	5.4%	5.8%	4.4%	5.7%	5.2%	4.2%	3.5%

Source: South Salt Lake Finance Department

**CITY OF SOUTH SALT LAKE****GENERAL GOVERNMENTAL FUND TAX REVENUES BY SOURCE**

Last Ten Fiscal Years

(modified accrual basis of accounting)

(amounts expressed in thousands)

Fiscal Year	Property Tax (a)	Sales Tax	Energy Sales and Use Tax		Transient Room Tax		Total
			\$	3,074	\$	27	
2012	\$ 5,570	\$ 12,111	\$ 3,074		\$ 27		\$ 20,782
2013	5,759	13,307	3,232		30		22,328
2014	5,635	13,557	3,297		32		22,521
2015	5,528	13,749	3,252		35		22,564
2016	5,540	14,291	3,294		39		23,164
2017	5,549	13,485	3,200		42		22,276
2018	5,524	14,390	3,093		43		23,050
2019	5,488	15,717	3,002		39		24,246
2020	5,669	17,081	2,929		39		25,718
2021	5,917	19,441	2,926		45		28,329

(a) Includes delinquent collections and motor vehicle apportionment.

Source: South Salt Lake Finance Department

**CITY OF SOUTH SALT LAKE**  
**SALES TAX REVENUE ALLOCATION BY FUND**  
Last Ten Fiscal Years  
(in thousands of dollars)

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Year	General Fund	Capital Improvements Fund	Sales Tax Debt Service Fund	Total
2012	\$ 10,352	\$ 2,609	\$ 353	\$ 13,314
2013	10,267	2,993	47	13,307
2014	10,336	2,866	355	13,557
2015	10,651	2,739	359	13,749
2016	10,599	3,349	343	14,291
2017*	10,371	3,114	-	13,485
2018	11,469	2,921	-	14,390
2019	12,497	3,220	-	15,717
2020	11,444	5,637	-	17,081
2021	14,437	5,004	-	19,441

Sources: South Salt Lake Finance Department  
Utah State Tax Commission

\* Sales tax pledged debt was retired at 6/30/16 making an allocation to the Sales Tax Debt Service Fund unnecessary beginning in FY 2017.

**CITY OF SOUTH SALT LAKE**  
**DIRECT AND OVERLAPPING SALES TAX RATES**  
Last Ten Fiscal Years

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Fiscal Year	City of South Salt Lake Local Option	Salt Lake County Option	State of Utah	County Wide Mass Transit	Botanical Cultural, Zoo	Total Sales Tax Rate
2012	1.20%	0.50%	4.75%	0.50%	0.10%	7.05%
2013	1.20%	0.50%	4.75%	0.50%	0.10%	7.05%
2014	1.20%	0.50%	4.75%	0.50%	0.10%	7.05%
2015	1.20%	0.50%	4.75%	0.50%	0.10%	7.05%
2016	1.20%	0.50%	4.75%	0.50%	0.10%	7.05%
2017	1.20%	0.50%	4.75%	0.50%	0.10%	7.05%
2018	1.20%	0.50%	4.75%	0.50%	0.10%	7.05%
2019	1.20%	0.50%	4.85%	0.80%	0.10%	7.45%
2020	1.20%	0.50%	4.85%	0.80%	0.10%	7.45%
2021	1.20%	0.50%	4.85%	0.80%	0.10%	7.45%

Source: Utah State Tax Commission

**CITY OF SOUTH SALT LAKE**  
**PRINCIPAL SALES TAXPAYERS**

June 30, 2021 and June 30, 2012

Taxpayer	2021 Rank	Type of Sales
Tesla Motors	1	Auto Sales
RC Willey Home Furnishings	2	Retail Sales
Mark Miller Subaru	3	Auto Sales
Salt Lake Valley Chrysler/Jeep	4	Auto Sales
Border States Industries	5	Industrial Supply
Salt Lake Valley Buick/GMC	6	Auto Sales
Prestman Auto	7	Auto Sales
Winco Foods	8	Retail Food/Groceries
Mountainland Supply	9	Construction Supply
Best Buy Stores	10	Retail Electronics

Taxpayer	2012 Rank	Type of Sales
RC Willey Home Furnishings	1	Retail Sales
Best Buy Stores	2	Retail Electronics
Mark Miller Subaru	3	Auto Sales
Hinckley Dodge	4	Auto Sales
Murdock Hyundai	5	Auto Sales
WW Grainger	6	Industrial Supply Sales
Roofers Supply	7	Construction Supply
Valcom Computers	8	Computer/Technology Equipment
Low Book Sales	9	Auto Sales
Rocky Mt. Power	10	Public Utility

Utah State Tax Commission rules prohibit the City from disclosing annual amounts

Source: Utah State Tax Commission

**CITY OF SOUTH SALT LAKE**

**RATIOS OF OUTSTANDING DEBT BY TYPE**

Last Ten Fiscal Years

(amounts expressed in thousands, except per capita amounts)

Fiscal Year	Governmental Activities					Business-Type Activities				Total Primary Government	Percentage of Household Income	Per Capita
	General Obligation Bonds	Sales Tax Revenue Bonds	Excise Tax Revenue Bonds	Capital Lease Obligations	Notes Payable	Water Revenue Bonds	Sewer Revenue Bonds	CVWRF Bonds Obligation				
2012	\$ -	\$ 1,365	\$ 15,000	\$ 306	\$ -	\$ 1,678	\$ 969	\$ -	\$ 19,318	6.12%	805	
2013	-	1,026	14,740	208	-	1,528	885	-	18,387	7.23%	766	
2014	-	687	14,465	1,103	-	1,374	801	-	18,430	7.25%	768	
2015	-	340	14,170	1,230	-	1,216	716	-	17,672	6.95%	736	
2016	-	-	13,855	955	-	1,054	631	-	16,495	5.80%	660	
2017	-	-	13,515	734	-	889	308	-	15,446	5.43%	618	
2018	-	-	12,850	425	-	720	246	2,765	17,006	5.98%	680	
2019	-	-	12,145	109	-	546	185	2,745	15,730	5.53%	629	
2020	-	-	11,390	-	-	368	124	2,692	14,574	3.69%	561	
2021	-	-	9,100	-	-	186	3,345	2,613	15,244	3.34%	565	

Sources: South Salt Lake Finance Department

United States Bureau of Census

**CITY OF SOUTH SALT LAKE****RATIOS OF GENERAL BONDED DEBT OUTSTANDING**

Last Ten Fiscal Years

<u>Fiscal Year</u>	<u>General Obligation Bonds</u>	<u>Less: Amounts Available in Debt Service Fund</u>	<u>Total</u>	<u>Percentage of Estimated Actual Taxable Value</u>	<u>Per Capita</u>
2021	n/a	n/a	n/a	n/a	n/a

Note: The City of South Salt Lake has not issued General Obligation Debt in the past ten years.

**CITY OF SOUTH SALT LAKE**  
**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**

As of June 30, 2021  
 (amounts expressed in thousands)

Governmental Unit	2020 Taxable Value	South Salt Lake's Portion of Taxable Value	Estimated Percentage Applicable (a)	Governmental Unit's General Obligation Debt	City's Portion of General Obligation Debt
State of Utah	\$ 340,706,436	\$ 2,759,722	0.81%	\$ 2,152,925	\$ 17,439
Central Utah Water Conservancy District	199,165,341	3,289,929	1.65%	185,295	3,061
Salt Lake County	187,856,919	3,289,929	1.75%	167,012	2,925
Granite School District	34,183,324	3,289,929	9.62%	232,355	22,363
Total				2,737,587	45,788
Less: State of Utah (b)				(2,152,925)	(17,439)
Total overlapping debt				<u>\$ 584,662</u>	<u>\$ 28,349</u>
Direct Debt (c):					
Excise Tax Revenue Bonds					\$ 9,100
Total direct debt					<u>9,100</u>
Total direct and overlapping debt					<u>\$ 37,449</u>

(a) South Salt Lake's estimated percentage applicable is determined by calculating the percentage of the City's taxable value compared to the other governmental units' taxable value.

(b) The State of Utah does not levy property tax for payment of general obligation debt.

(c) The City of South Salt Lake has no direct outstanding general obligation debt.

Sources:

Utah State Auditor  
 Salt Lake County Auditor  
 Utah State Tax Commission

**CITY OF SOUTH SALT LAKE**  
**LEGAL DEBT MARGIN INFORMATION**

Last Ten Years

(amounts expressed in thousands)

	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
Debt Limit	\$ 71,376	\$ 69,543	\$ 70,592	\$ 75,487	\$ 75,492	\$ 82,037	\$ 95,021	\$ 107,054	\$ 124,041	\$ 136,826	\$ 137,274
Total Net Debt Applicable to Limit (a)	-	-	-	-	-	-	-	-	-	-	-
Legal Debt Margin	<u>\$ 71,376</u>	<u>\$ 69,543</u>	<u>\$ 70,592</u>	<u>\$ 75,487</u>	<u>\$ 75,492</u>	<u>\$ 82,037</u>	<u>\$ 95,021</u>	<u>\$ 107,054</u>	<u>\$ 124,041</u>	<u>\$ 136,826</u>	<u>\$ 137,274</u>
Total Debt Applicable to the Limit as a percentage of Debt Limit (b)	n/a	n/a	n/a	n/a							

**Legal Debt Margin Calculation for 2021**

Taxable Value All Property      \$ 3,431,840

Debt Limit (4% of reasonable fair cash value) (c)      137,274

Debt applicable to limit:  
 General Obligation Bonds      -

Legal Debt Margin      \$ 137,274

(a) The city has not issued General Obligation Bonds in the past ten years.

(b) Not Applicable

(c) The Utah State Constitution (Article 14, section 4) limits debt limit at 4% of taxable property.

Sources: Salt Lake County Auditor  
 Utah State Tax Commission

**CITY OF SOUTH SALT LAKE**  
**PLEDGED-REVENUE COVERAGE**  
Last Ten Fiscal Years  
(amounts expressed in thousands)

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**Water Revenue Bonds**

Fiscal Year	Water Charges	Operating Expenses	Net Available Revenue	Debt Service		Coverage
				Principal	Interest	
2012	\$ 1,804	\$ 1,375	\$ 429	\$ 147	\$ 42	2.27
2013	2,427	1,551	876	150	38	4.66
2014	2,340	1,613	727	154	35	3.85
2015	2,291	1,712	579	158	31	3.06
2016	2,270	1,683	587	162	27	3.11
2017	2,401	1,649	752	165	23	4.00
2018	2,335	1,871	464	169	19	2.47
2019	2,510	2,171	339	174	15	1.79
2020	2,521	2,115	406	178	11	2.15
2021	2,498	1,888	610	182	7	3.23

**State Sewer Loan/Central Valley Taxable Bonds**

Fiscal Year	Sewer Charges	Operating Expenses	Net Available Revenue	Debt Service		Coverage
				Principal	Interest	
2012	\$ 1,229	\$ 967	\$ 262	\$ 83	\$ 11	2.79
2013	1,242	946	296	83	11	3.15
2014	1,294	1,128	166	85	10	1.75
2015	1,292	1,102	190	85	9	2.02
2016	1,615	1,188	427	85	9	4.54
2017(a)	2,130	1,475	655	323	8	1.98
2018	2,072	1,863	209	61	-	3.43
2019	2,854	1,944	910	61	-	14.92
2020	2,835	2,097	738	61	-	12.10
2021	3,549	1,905	1,644	61	-	26.95

**Public Safety Sales Tax Revenue Bonds**

Fiscal Year	Sales Tax and Other Revenue	Less: Expenses	Net Available Revenue	Debt Service		Coverage
				Principal	Interest	
2012	\$ 354	\$ 5	\$ 349	\$ 325	\$ 28	0.99
2013(b)	47	3	44	335	23	0.12
2014	355	3	352	335	17	1.00
2015	359	3	356	345	10	1.00
2016	343	-	343	340	3	1.00
2017	-	-	-	-	-	-
2018	-	-	-	-	-	-
2019	-	-	-	-	-	-
2020	-	-	-	-	-	-
2021	-	-	-	-	-	-

**CITY OF SOUTH SALT LAKE**  
**PLEDGED-REVENUE COVERAGE (Continued)**  
Last Ten Fiscal Years  
(amounts expressed in thousands)

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Fiscal Year	Excise Tax and Tax Increment Revenue Bonds						Coverage	
	Excise Tax Revenue	Less: Expenses	Available Revenue	Net Debt Service				
				Principal	Interest			
2012	\$ 3,086	\$ -	\$ 3,086	\$ -	\$ 1,212	2.55		
2013	3,232	1	3,231	260	657	3.52		
2014	3,296	1	3,295	275	645	3.58		
2015	3,252	1	3,251	295	633	3.50		
2016	3,294	1	3,293	315	619	3.53		
2017	3,200	1	3,199	340	605	3.39		
2018	3,093	1	3,092	665	583	2.48		
2019	3,002	1	3,001	705	552	2.39		
2020	2,929	1	2,928	755	522	2.29		
2021(c)	2,926	1	2,925	805	430	2.37		

Source: South Salt Lake Finance Department

- (a) In FY 2017, the City paid off the outstanding balance of the Central Valley Water Reclamation Facility bonds.
- (b) In FY 2013, approximately \$314,000 of fund balance was utilized for debt service.
- (c) In FY 2021, the City refunded the Excise Tax and Tax Increment Revenue Bonds Series 2010 with proceeds from the Series 2020 Refunding bonds.

**CITY OF SOUTH SALT LAKE**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**

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Year	1990	1994	2000(a)	2010	2019	2020
Population	10,129	10,693	22,038	23,617	25,582	26,777
Population Breakdown	Once Race White	One Race	One Race	One Race	One Race	Two or More Races
		African American	Native American	Pacific Islander/ Asian	Other	Two or More Races
2020	58.8%	6.3%	2.2%	1.6%	11.5%	19.6%

2020 Number of households - 9,544

2020 Average household size - 2.5

2020 Median household income - \$47,813

2020 Percentage of South Salt Lake households living in poverty - 18.7%

2020 Share of Salt Lake County Residents that live in South Salt Lake - 2.2%

2020 Share of Utah residents that live in South Salt Lake - .8%

2020 Estimated ratio of police officers per South Salt Lake resident - 1:377

2020 Estimated employment rate in Utah was 66.5%

(a) In 1998 the City annexed approximately two square miles and 9,000 residents.

Sources: Wasatch Front Regional Council  
Utah State Governor's Office of Planning and Budget  
U.S. Bureau of Census

Ten Year Demographic Information is Not Available

Personal Income Information is Not Available

**CITY OF SOUTH SALT LAKE  
DEMOGRAPHIC AND ECONOMIC STATISTICS**

Top Ten Employers

June 30, 2021 and June 30, 2012

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Employer - 2021 Rank	Type of Business	Number of Employees
Salt Lake County Sheriff's Office	Public Safety Office	500-999
MVW US Services, LLC	Professional	500-999
Daily's Premium Meats	Food Processing	250-499
RC Willey Home Furnishings	Retail Home Furnishings	250-499
Bimbo Bakeries USA, Inc.	Food Processing	250-499
Westech Engineering, Inc.	Machinery Manufacturing	250-499
Mondi Bags USA, Inc.	Manufacturing	250-499
Granite School District	Public Education Office	250-499
Taylor Electric	Construction	99-249
Salt Lake Behavioral Health	Professional	99-249

Employer - 2012 Rank	Type of Business	Number of Employees
Marriott Guest Services	Reservation Center	500-999
Utah Transit Authority	Public Transportation	500-999
Salt Lake County Sheriff's Office	Public Safety Office	500-999
Granite School District	Public Education	400-499
Seaboard Foods	Food Processing	250-399
RC Willey Home Furnishings	Retail Home Furnishings	250-399
Westech Engineering	Machinery Manufacturing	250-399
Old Home Bakery	Wholesale Bakery	250-399
American Building Maintenance	Janitorial Services	250-399
EDO Western	Technical Research	150-249

Sources: South Salt Lake Chamber of Commerce  
South Salt Lake Community Development Department

**CITY OF SOUTH SALT LAKE**  
**FULL-TIME EQUIVALENT EMPLOYEES BY FUNCTION**  
Last Ten Fiscal Years

Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
General Government:										
Administration (a)	31	30.5	30.5	29	26.5	26.5	28.5	28	28	30
Court	8	8	8	8	7.5	7.5	7.5	8	7.5	8
Public Safety:										
Police	75	73	70	77	75	77.5	76.5	86	84	85
Fire	51	51	51	54	55	53	54	60	68	68
Urban Livability	9	8	8	9	6.5	7.5	7.5	8	7.5	7.5
Highways and Public Improvements:										
Streets & Highways	21	20	20	20	21.5	17	17	19	16	16
Engineering	1	1	1	1	2	3	3	5	8	9
Community Develop.	7	8	8	8	9.5	10.5	10.5	10.5	12	12
Parks, Recreation and Culture:										
Parks	3	4	4	3	N/A	N/A	N/A	N/A	N/A	N/A
Public Assets (d)	N/A	N/A	N/A	N/A	8.5	14	14	13	14	13
Recreation (b)	27.5	33	5	4	8	8	8	7	7	7
Promise SSL (c)	-	-	26	27	63.5	82	73	68	54	46
Water	7	7	7	7	8	7	7	7	8	8.5
Sewer	3	3	3	3	3	3	3	3	3	3.5
Total	243.5	246.5	241.5	250.0	294.5	316.5	309.5	322.5	317.0	313.5

(a) Includes Administration, City Council, City Attorney

(b) Beginning in 2010, additional federal afterschool program grants were received which resulted in FTE increases.

(c) In 2014, the Promise SSL program was split from the Recreation Department. Promise SSL manages the afterschool programs that are financed primarily by federal and private grants. Most of the employees are part-time, which have been converted to FTE's for this report.

(d) In FY 2016 the Public Assets department was created and contains 3 divisions: Fleet, Parks, and Facility Maintenance.

Source: South Salt Lake Human Resources

**CITY OF SOUTH SALT LAKE**  
**OPERATING INDICATORS BY FUNCTION**

Last Ten Fiscal Years

Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Police</b>										
Total Calls	46,850	46,710	44,706	47,928	50,628	47,327	48,012	45,527	50,207	48,319
Violent Crimes	847	908	1,045	868	893	810	861	901	929	987
Property Crimes	2,653	2,640	2,801	2,591	3,081	2,883	2,955	2,705	3,143	3,570
Traffic Citations	7,681	6,664	4,558	4,639	6,377	6,269	5,201	3,270	3,317	1,953
<b>Fire</b>										
Total Calls	4,419	4,990	4,858	5,187	5,453	5,616	5,477	5,633	6,152	7,168
Number of Fires	73	71	64	150	159	158	153	136	147	227
Medical Calls	3,762	3,931	3,778	4,012	4,337	4,378	4,250	4,563	5,129	6,022
Avg Response Time	3.9 minutes	3.9 minutes	4.1 minutes	4.1 minutes	4.3 minutes	4.4 minutes	5.0 minutes	5.0 minutes	5.8 minutes	5.8 minutes
<b>Justice Court</b>										
Total Cases Filed	9,997	8,316	6,897	6,435	6,772	6,821	7,024	6,243	6,167	7,582
Comm Service Hours Levied	18,955	20,694	13,530	12,183	10,935	9,417	3,156	5,525	2,285	395
<b>Building &amp; Zoning</b>										
Building Permits	532	492	540	582	955	1,081	1,103	1,147	734	808
Business Licenses	2,930	2,850	3,028	3,294	3,306	3,275	3,349	3,596	3,388	3,080
Construction Value	\$ 20,805,126	\$ 17,769,113	\$ 19,594,621	\$ 44,460,032	\$ 60,198,705	\$ 91,819,843	\$ 74,207,323	\$ 75,194,358	\$ 196,580,682	\$ 83,782,691
<b>Administration</b>										
A/P Checks	6,238	5,680	5,345	5,904	5,665	5,437	5,701	5,258	5,672	4,554
Payroll Checks	8,816	8,026	8,387	8,579	8,256	10,062	9,188	9,716	8,734	8,832
Utility Billings	46,244	46,779	46,631	47,045	47,239	47,888	48,173	48,030	49,572	48,706

**CITY OF SOUTH SALT LAKE**  
**OPERATING INDICATORS BY FUNCTION (CONTINUED)**

Last Ten Fiscal Years

Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>City Attorney</b>										
Traffic Cases Prosecuted (b)	674	207	2,159	6,352	4,756	5,167	4,946	4,060	4,020	4,775
DUI Cases Prosecuted	642	163	405	375	365	334	290	207	218	236
Criminal Cases Prosecuted	602	287	1,762	863	1,445	1,077	1,538	1,449	1,758	2,807
<b>Public Works</b>										
Road Improvements	2,977,130 sq ft	1,645,010 sq ft	2,545,249 sq ft	4,827,146 sq ft	3,678,883 sq ft	2,078,568 sq ft	4,816,309 sq ft	3,267,385 sq ft	2,347,035 sq ft	2,818,975 sq ft
Concrete Improvements	6,350 sq ft	9,128 sq ft	5,731 sq ft	9,260 sq ft	12,372 sq ft	22,368 sq ft	16,234 sq ft	11,294 sq ft	7,468 sq ft	13,947 sq ft
Curbside Cleanup Tons (a)	331 tons	142 tons	261 tons	283 tons	293 tons	302 tons	267 tons	281 tons	288 tons	234 tons
<b>Water</b>										
Gallons Produced	458 million	495 million	483 million	477 million	512 million	490 million	310 million	488 million	534 million	549 million
Gallons Purchased	411 million	421 million	488 million	364 million	332 million	315 million	447 million	429 million	358 million	332 million
Water Connections	3,325	3,332	3,334	3,381	3,390	3,366	3,356	3,370	3,384	3,395
<b>Sewer</b>										
Lines Inspected (c)	2,324 ft	5,280 ft	-	3,025 ft	75,828 ft	2,735 ft	172,200 ft	-	-	5,865 ft
Lines Cleaned (c)	2,324 ft	5,280 ft	161,000 ft	3,025 ft	75,828 ft	2,735 ft	172,200 ft	-	4,700 ft	5,865 ft
Total Connections	2,584	2,584	2,597	2,624	2,636	2,606	2,619	2,630	2,625	2,627
<b>Parks, Recreation and Culture</b>										
Rec. Participants	4,625	5,250	4,752	3,981	3,730	3,628	4,096	4,147	3,622	1,058
Number of Programs	24	20	21	23	22	21	23	23	21	15

(a) In fiscal year 2012 the solid waste curbside cleanup program was reduced from two times/year to one time/year.

(b) In fiscal year 2015 a change in software necessitated a change in the way prosecutions are determined. All traffic cases are now considered to be prosecuted.

(c) In fiscal year 2019 the waste water department did not inspect or clean lines, the focus was on several pipe relining projects.

Source: South Salt Lake Finance Department

**CITY OF SOUTH SALT LAKE**  
**CAPITAL ASSET STATISTICS BY FUNCTION**

Last Ten Fiscal Years

Function	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Public Safety</b>										
Police:										
Police Stations	1	1	1	1	1	1	1	1	1	1
Officer Vehicles	62	62	59	60	60	60	60	71	71	71
Animal Shelter	1	1	1	1	1	1	1	1	1	1
Fire:										
Fire Stations	3	3	3	3	3	3	3	3	3	3
Fire Apparatus (Medium and Heavy)	6	6	6	6	6	6	6	7	7	7
<b>Highways and Public Improvements</b>										
Streets & Highways:										
Road Miles	75	75	75	75	75	75	75	75	75	75
Storm Drain Miles	50	50	50	50	50	50	50	50	50	50
<b>Water:</b>										
Water Line Miles	46	46	46	46	46	46	46	46	46	46
Fire Hydrants	542	542	542	543	545	549	548	547	549	549
<b>Sewer:</b>										
Sewer Line Miles	35	35	35	35	35	35	35	35	35	35
Maximum Flow Capacity	3.93	3.93	3.93	3.93	3.93	3.93	3.93	3.93	3.93	3.93
Monthly Actual Flow	2.75	2.90	2.96	3.04	2.98	3.28	3.23	3.72	3.38	2.50
Central Valley Facility (millions gallons/day)										
<b>Parks and Recreation</b>										
Park Acreage	11	12	12	12	12	12	12	13	13	13
Sports Fields	1	1	1	1	1	1	1	1	1	1

Source: South Salt Lake Finance Department

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# Single Audit Section

**City of South Salt Lake**

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Independent Auditor's Report on Internal Control over Financial  
Reporting and on Compliance and Other Matters Based on an Audit of Financial  
Statements Performed in Accordance with *Government Auditing Standards*

Honorable Mayor and City Council  
City of South Salt Lake  
South Salt Lake, Utah

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of South Salt Lake as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the City of South Salt Lake's basic financial statements, and have issued our report thereon dated December 7, 2021.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of South Salt Lake's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of South Salt Lake's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control that we consider to be a material weakness.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of South Salt Lake's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*Squire & Company, PC*

Salt Lake City, Utah  
December 7, 2021



Independent Auditor's Report on Compliance for Each Major Federal  
Program and Report on Internal Control Over Compliance  
in Accordance with the Uniform Guidance

Honorable Mayor and City Council  
City of South Salt Lake  
South Salt Lake, Utah

**Report on Compliance for Each Major Federal Program**

We have audited the City of South Salt Lake's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the City of South Salt Lake's major federal programs for the year ended June 30, 2021. The City of South Salt Lake's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

***Management's Responsibility***

Management is responsible for compliance with federal statutes, regulations, contracts, and the terms and conditions of its federal awards applicable to its federal programs.

***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for each of the City of South Salt Lake's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of South Salt Lake's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of South Salt Lake's compliance.

***Opinion on Each Major Federal Program***

In our opinion, the City of South Salt Lake complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2021.

## Report on Internal Control over Compliance

Management of the City of South Salt Lake is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of South Salt Lake's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of South Salt Lake's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Squire & Company, PC*

Salt Lake City, Utah  
December 7, 2021

**CITY OF SOUTH SALT LAKE**  
**SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

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**SECTION I – SUMMARY OF AUDITOR’S RESULTS**

**Financial Statements**

Type of auditor’s report issued:	Unmodified
Internal control over financial reporting:	
Material weakness identified	No
Significant deficiency identified	None Reported
Noncompliance material to financial statements noted?	No

**Federal Awards**

Internal control over major federal programs:	
Material weakness identified	No
Significant deficiency identified	None Reported
Type of auditor’s report issued on compliance for major programs:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with Uniform Guidance 2 CFR 200.516(a):	No

**Identification of Major Federal Programs**

**Name of Federal Program (CFDA Number)**

COVID-19 – Coronavirus Relief Fund (21.019)  
Clean Water State Revolving Fund Cluster: Capitalization  
    Grant for Clean Water State Revolving Funds (66.458)

Dollar threshold used to distinguish between type A and type B programs:	\$750,000
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Auditee qualified as low-risk auditee?	Yes
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**SECTION II – FINANCIAL STATEMENT FINDINGS**

No matters were reported.

**SECTION III – FEDERAL AWARD FINDINGS AND QUESTIONED COSTS**

No matters were reported.

**CITY OF SOUTH SALT LAKE**  
**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**  
June 30, 2021

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<u>Federal Grantor / Pass Through Grantor / Program Title</u>	<u>Federal CFDA Number</u>	<u>Pass-through Identifying Number</u>	<u>Federal Expenditures</u>
<b>U.S. Department of Housing and Urban Development:</b>			
Passed Through Salt Lake County:			
<i>CDBG - Entitlement Grants Cluster</i>			
Community Development Block Grants/Entitlement Grants	14.218	Various	\$ 270,000
<b>U.S. Department of Justice:</b>			
Passed Through Utah Commission on Criminal and Juvenile Justice:			
Crime Victim Assistance (Note C)	16.575	20VOCA059	174,652
Violence Against Women Formula Grant (Note D)	16.588	Various	72,252
Edward Byrne Memorial Justice Assistance Grant Program	16.738	Various	24,609
<b>U.S. Department of Treasury</b>			
Passed Through Salt Lake County:			
COVID-19 - Coronavirus Relief Fund	21.019	2558	1,257,842
<b>Environmental Protection Agency</b>			
Passed Through Utah State Department of Environmental Quality:			
<i>Clean Water State Revolving Fund Cluster:</i>			
Capitalization Grant for Clean Water State Revolving Funds	66.458	Various	1,287,058
<b>U.S. Department of Education:</b>			
Passed Through Utah State Department of Education:			
Twenty-First Century Community Learning Centers	84.287	Various	1,023,366
<b>U.S. Department of Health and Human Services:</b>			
Passed Through Utah Department of Workforce Services:			
<i>TANF Cluster:</i>			
Temporary Assistance for Needy Families	93.558	Various	189,092
<i>CCDF Cluster:</i>			
Child Care and Development Block Grant (Note E)	93.575	20DWS0037	350,890
Passed Through National Alliance on Mental Illness-Utah:			
Block Grants for Community Mental Health Services	93.958	Various	13,000
Passed Through Salt Lake County:			
<i>CCDF Cluster</i>			
Child Care and Development Block Grant	93.575	BJ17151	16,781
Block Grants for Prevention and Treatment of Substance Abuse	93.959	HLT19SUDSSL	71,474
<b>U.S. Department of Homeland Security:</b>			
Passed Through Utah Department of Public Safety:			
Homeland Security Grant Program	97.067	27392	<u>12,435</u>
Total Expenditures of Federal Awards			<u>\$ 4,763,451</u>

**CITY OF SOUTH SALT LAKE**  
**NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**

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**NOTE A – BASIS OF PRESENTATION**

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of the City of South Salt Lake under programs of the federal government for the year ended June 30, 2021. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the City, it is not intended to and does not present the financial position, changes in net position, or cash flows of the City.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance and/or OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

Pass-through entity identifying numbers are presented where available.

**NOTE C – CRIME VICTIM ASSISTANCE**

In accordance with the grant agreement, the City of South Salt Lake has expended matching contributions totaling \$45,452 during the year ended June 30, 2021.

**NOTE D – VIOLENCE AGAINST WOMEN FORMULA GRANT**

In accordance with the grant agreement, the City of South Salt Lake has expended matching contributions totaling \$21,612 during the year ended June 30, 2021.

**NOTE E – CHILD CARE AND DEVELOPMENT BLOCK GRANT**

In accordance with the grant agreement, the City of South Salt Lake has expended matching contributions totaling \$600,000 during the year ended June 30, 2021.



Independent Auditor's Report on Compliance  
and Report on Internal Control over Compliance  
Required by the *State Compliance Audit Guide*

Honorable Mayor and City Council  
City of South Salt Lake  
South Salt Lake, Utah

### **Report on Compliance**

We have audited the City of South Salt Lake's compliance with the applicable state compliance requirements described in the *State Compliance Audit Guide*, issued by the Office of the Utah State Auditor, for the year ended June 30, 2021.

State compliance requirements were tested for the year ended June 30, 2021 in the following areas:

Budgetary Compliance	Fraud Risk Assessment
Fund Balance	Government Fees
Justice Courts	Cash Management
Restricted Taxes and Other Related	Impact Fees
Restricted Revenue	

### ***Management's Responsibility***

Management is responsible for compliance with the state requirements referred to above.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on the City's compliance based on our audit of the state compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States; and the *State Compliance Audit Guide*. Those standards and the *State Compliance Audit Guide* require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the state compliance requirements referred to above that could have a direct and material effect on a state compliance requirement occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each state compliance requirement referred to above. However, our audit does not provide a legal determination of the City's compliance with those requirements.

### ***Opinion on Compliance***

In our opinion, the City of South Salt Lake complied, in all material respects, with the state compliance requirements referred to above for the year ended June 30, 2021.

## Report on Internal Control over Compliance

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the state compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the state compliance requirements referred to above to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance with those state compliance requirements and to test and report on internal control over compliance in accordance with the *State Compliance Audit Guide*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or to detect and correct, noncompliance with a state compliance requirement on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a state compliance requirement will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a state compliance requirement that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control and compliance and the results of that testing based on the requirements of the *State Compliance Audit Guide*. Accordingly, this report is not suitable for any other purpose.

*Squire & Company, PC*

Salt Lake City, Utah  
December 7, 2021